

Cardiff Economics Working Papers



Working Paper No. E2021/6

Macroprudential Regulation in the Post-Crisis Era: Has the Pendulum Swung Too Far?

Juyi Lyu, Vo Phuong Mai Le, David Meenagh and Patrick Minford

March 2021

ISSN 1749-6010

Cardiff Business School
Cardiff University
Colum Drive
Cardiff CF10 3EU
United Kingdom
t: +44 (0)29 2087 4000
f: +44 (0)29 2087 4419
business.cardiff.ac.uk

This working paper is produced for discussion purpose only. These working papers are expected to be published in due course, in revised form, and should not be quoted or cited without the author's written permission.

Cardiff Economics Working Papers are available online from:

<http://econpapers.repec.org/paper/cdfwpaper/> and

business.cardiff.ac.uk/research/academic-sections/economics/working-papers

Enquiries: EconWP@cardiff.ac.uk

Macroprudential Regulation in the Post-Crisis Era: Has the Pendulum Swung Too Far?

Juyi Lyu *
Vo Phuong Mai Le †
David Meenagh ‡
Patrick Minford §

March 11, 2021

Abstract

This paper presents an institutional model to investigate the cooperation between a government and a central bank. The former selects the monetary policy and then delegates the organization of macroprudential policy to the latter. Their policy stances are the result of sequential constrained utility maximization. Using indirect inference, we find a set of coefficients that can capture the UK policy stances for 1993-2016. This suggests post-crisis regulation has been overly intrusive. Finally, we show that this regulatory dilemma can be avoided by committing to a highly stabilizing monetary regime that uses QE extensively.

Keywords: Bank regulation; Financial stability; Monetary policy; Public choice theory

JEL classification: E52; E58; G28

*LyuJ1@cardiff.ac.uk

†levp@cardiff.ac.uk; Department of Economics, Cardiff Business School, Cardiff University, Aberconway Building, Colum Drive, Cardiff, CF10 3EU, UK

‡meenagh@cardiff.ac.uk; Department of Economics, Cardiff Business School, Cardiff University, Aberconway Building, Colum Drive, Cardiff, CF10 3EU, UK

§minfordp@cardiff.ac.uk; Department of Economics, Cardiff Business School, Cardiff University, Aberconway Building, Colum Drive, Cardiff, CF10 3EU, UK

1 Introduction

The 07/08 financial crisis has reinvigorated economists’ interest in studying macro-prudential policy and its impacts on macroeconomic stability. The reason is that, in the decades before the crash, macroeconomic management revolved around price stability and it was believed that inflation targeting alone was able to ensure overall stability. The UK adopted inflation targeting in 1992Q4 after its exit from the European Exchange Rate Mechanism (ERM). The resulting strategy for stabilizing both the real economy and the financial system appeared to be vindicated by the muted volatility observed in the “Great Moderation” from 1993 to 2007.¹

Nevertheless, the Global Financial Crisis (GFC) has amply demonstrated that the inflation-targeting regime alone does not guarantee stability, as financial imbalances can keep building up in such a regime even while the inflation is kept close to the target. With some hindsight, the actions of policymakers who acted as firefighters were necessary but too little and too late. Having realized that risks originating in the financial sectors can be contagious and endanger the real economy in the presence of low and stable inflation, central banks worldwide including, the Bank of England (BoE), have initiated a series of regulatory reforms under Basel III such as strengthening of the capital and liquidity requirements, and the introduction of a leverage cap and a countercyclical capital buffer. Compared with monetary policy tools which are blunt against financial imbalances, macroprudential tools can be more direct and effective for fostering financial stability as they target the source of systemic risk by discouraging unsustainable lending (Bernanke, 2010; Fischer, 2017). Notwithstanding their separate goals - monetary policy targets price stability while macroprudential regulation is geared towards financial stability, both tools are supposed to regulate the banking sector. Interaction between the two is thus inevitable and this raises the question of what “side effects” the conduct of one will have on the objective of the other. Ideally, these two measures should complement each other. However, in some situations, the two goals might clash.² Moreover, since in practice the conduct of both policies would face political constraints, it appears necessary to understand the institutional design in studying policy coordination. This is the focus of our paper.

The institutional framework we present here closely follows that of Le et al. (2018) and consists of the voters (principals) and two types of policymakers (agents): an elected government (politicians) and a non-elected central bank (bureaucrats). Our premiss is that the government is held accountable by voters at election time, whereas the central bank gets appointed by the government who defines the central bank’s budget based on the quantity of services (regulation) it supplies. These distinct mechanisms result in their different utility functions (incentive schemes):

¹Following Barnett and Thomas (2014), we define the Great Moderation in the UK context as the period 1993-2007 throughout which the country experienced 60 consecutive quarters of GDP growth.

²For instance, during the crisis, central banks tended to boost the demand by maintaining an accommodative monetary policy (“loose money” stance) at the zero lower bound (ZLB), whereas from the regulatory viewpoint, a tightening of macroprudential policy could be needed to curb credit growth (“tight credit” stance).

the government strives to maximize the voter's utility as it is voted in by the public and wants to signal its competence for re-election purposes. The central bank, on the other hand, pursues an oversized budget (relative to what the government would want), besides fulfilling their job. We posit a policy constraint that resembles the well-known Laffer curve so that two levels of regulation can deliver the same stability. When the government first chooses the monetary policy subject to the policy constraint, it stays on the *left* side of the Laffer curve. Then, the central bank implements the mandated monetary rule but is allowed to set macroprudential policy freely. With private interests in mind, it chooses to do so at the point where regulatory power is large (greater bureaucracy size and budget). In effect, it proceeds to the *right* side of the Laffer curve to deliver the same stability. This results in a bloated and inefficient bureaucracy at a cost to taxpayers.

We apply the principal-agent model of public choice in [Le et al. \(2018\)](#) to the UK in studying the interplay of its monetary and macroprudential policies for 1993-2016. The data starts in 1993, as this was the point when the Bank of England was officially given its key role in the inflation-targeting framework. As in [Le et al. \(2018\)](#), we consult a DSGE model set up for the UK that extends the monetary model in [Le et al. \(2016\)](#) to a small open economy setting. This open economy DSGE model embeds financial friction as in [Bernanke et al. \(1999\)](#) (henceforth, BGG), zero lower bound constraint, and unconventional monetary policy in a well-known reference model of [Smets and Wouters \(2007\)](#) (henceforth, SW(07)). Using indirect inference testing and estimation, we have found a set of coefficients that can generate the simulated data close enough to the UK observed data for 1993-2016. It is through this combination of the institutional model and its underlying DSGE model that we analyze the UK policy environment. We aim to shed light on the recent crisis and the recovery afterwards.

The rest of the paper is organized as follows. Section 2 reviews the literature and justifies the model assumptions. Section 3 lays out the model. Section 4 demonstrates how, when combined with a Macro-DSGE model, the institutional model is able to conform qualitatively with the UK data. Section 5 offers a solution to the regulatory dilemma before Section 6 concludes.

2 Literature Review

By reviewing the relevant prior literature, we aim to provide the theoretical background and motivation for the model described in detail in Section 3.

2.1 What motivates regulation?

In advanced democracies, it is common practice for the governments (politicians) to delegate key policy areas such as macroprudential regulation to some independent bureaucrats such as central bankers who are believed to make policy decisions with little political bias ([Alesina and Tabellini 2008](#)). Traditionally, if we followed the public interest theory, we would believe that regulation

emerges as a way to rein in market failures, as is typically assumed in welfare economics. In the case of banking regulation, regulatory authorities require commercial banks to keep some of the money they take from depositors as reserves, so as to protect the public (savers and borrowers) from bank failures. Through adjusting the standard on minimum percentage of deposits that banks have to keep in their possession, authorities are supposed to regulate the supply of loans and promote stability.

However, previous works on regulatory economics, such as [Stigler \(1971\)](#), [Niskanen \(1975\)](#), [Peltzman \(1976\)](#), and [Buchanan \(1984\)](#) provide the alternative view of regulation we pursue in this paper. These public choice economists dislodge the idealistic view that regulation arises solely to advance the public interest, and argue that instead regulation is motivated mainly by regulators' self-interest. By applying the same principles used to analyze people's actions in the marketplace to collective decision making, these researchers maintain that the dominant motive in regulators' actions is a concern for themselves, rather than for others. [Stigler \(1971\)](#) employs an empirical model of regulation and shows that when faced with special interest pressure from large firms and electoral pressure from consumers, regulators (as self-interested actors) always pass regulatory rules to benefit the large firms due to their more persuasive power (e.g., bribes, campaign contributions and future employment opportunities). So we see regulation on control of entry such as occupational licensing and protective tariffs that bend to dominant firms' demands but generate costs to consumers. [Peltzman \(1976\)](#) updates Stigler's theory by associating regulators with legislators who have electoral accountability. He demonstrated theoretically that regulators (legislators) would seek to balance interest group support from producers and voter support from consumers. Since winning election takes both money and votes, regulators would deliver regulation at equilibrium points to maximize their re-election odds. [Buchanan \(1984\)](#) points out one cannot be self-interested in one area, while being wholly altruistic in another. Politicians and bureaucrats are just normal people who will act to advance their own interests in the process of policymaking. [Niskanen \(1975\)](#) applies public choice literature on the bureaucracy and proposes a budget-maximizing model wherein self-interested bureaucrats pursue oversized budgets and expansion of power. Here we follow Niskanen's approach and model the central bank as made up of technocrats who, besides pursuing the public interest of stabilizing the economy, act to benefit themselves. We treat the central bank as a monopoly (the sole supplier in the market) that produces services (regulation) which will then be supplied by the government to the public. Due to the nature of the central bankers' job as civil servants, the price of their services is more or less fixed. Hence, in order to justify a huge budget from the government, bureaucrats will only resort to maximizing the quantity of services, subject to a stability break-even constraint. This results in an expansion of power and public spending, possibly at the cost of efficiency.

2.2 Does more regulation imply more stability?

Regarding the efficacy of regulation, there has been considerable controversy over the years, as some regulatory controls have proved effective in reducing both the likelihood and the magnitude of bank failures while others are deemed costly and counterproductive. There is ample literature on both sides.

[Furlong and Keeley \(1989\)](#) theoretically assess the effect of bank capital regulation on bank default risk and the risk exposure of the deposit insurance system, concluding that raising capital standards would reduce the incentives for a value-maximizing bank to increase asset risk. See also [Brunnermeier and Sannikov \(2016\)](#) for theoretical evidence in favor of regulation. Empirically, [Gropp and Vesala \(2004\)](#) study a sample of EU banks during the 1990s and find that deposit insurance would reduce the risk-taking among smaller banks with low charter values or/and high shares of non-insured liabilities. [Andries et al. \(2017\)](#) analyze an international sample from 21 advanced economies in 2008-2014 and show that tightening the capital requirements, in general, would contain banks' risk-taking. [Altunbas et al. \(2018\)](#) investigate the effects of macroprudential tools on bank risk through a sample from 61 developed and emerging economies, suggesting that these tools are effective in mitigating bank risk, although the individual response of banks might differ depending on the sizes of their balance sheets.

Conversely, [Berger et al. \(1995\)](#) stress the practical difficulties in defining, measuring, and monitoring capital, concluding that capital requirement is too blunt a tool for protecting the system. Moreover, failure to set the requirement at its optimal level would create price distortion and allocative inefficiency. [Besanko and Kanatas \(1996\)](#) show empirically that higher capital standards result in asset-substitution moral hazard. [Blum \(1999\)](#) employs a theoretical dynamic model with incentives for asset substitution and finds that imposing higher capital adequacy would reduce banks' profits and thus their incentives to avoid default. Based on evidence from 61 countries for 1980-1997, [Demirgüç-Kunt and Detragiache \(2002\)](#) emphasize that deposit insurance schemes might encourage risk-taking and increase the likelihood of crises. [Ezer \(2019\)](#) employs bank-level data from 30 European countries for 2000-2014, documenting that risk-taking tends to increase following a macroprudential tightening through capital-based tools.

[Calem and Rob \(1999\)](#) reconcile the above conflicting views by identifying a U-shaped relationship between bank capital and risk-taking. Using data from the US banking industry for 1984-1993, they find that risk-taking first decreases then increases with the capital position. When banks are severely undercapitalized and take the maximum risk, a rising capital ratio enhances stability. However, as capital continues to increase, well-capitalized banks begin to take on more risk again by increasing the portfolio share of risky assets. [Clerc et al. \(2014\)](#) examine the role of capital regulation in a DSGE model with three layers of default, verifying the existence of an optimal level of capital requirement ratio at around 10%. When the regulation is loose enough (low capital requirement), the positive effect of a higher capital requirement dominates as it lowers the average default rate. Then, when the regulation becomes sufficiently

tight with a virtually zero default rate, the negative effect of the loan reduction dominates. Overall, the welfare gains first increase then decrease with the increasing capital requirement. More recently, [Huang \(2018\)](#) employs the macro-finance framework proposed by [Brunnermeier and Sannikov \(2014\)](#) and stresses again the U-shaped relationship between banking regulation and financial instability in a theoretical model where regular banks circumvent regulation via sponsoring shadow banking activities. The paper models shadow banking as the regular banks' off-balance-sheet financing, showing that with or without shadow banking, tightening regulation via raising the tax on regular banks' debt eventually undermines stability, despite their different underlying mechanisms.

We follow the evidence from the third approach and generalize it to the broader concept of regulation. The assumption we make in what follows is that stability first improves then deteriorates as regulation gets progressively tighter. The relationship between the two can be represented by a hump-shaped function resembling the well-known Laffer curve. Given that the UK has long stood as the world's leading fintech center, it seems particularly necessary to walk a tightrope between preventing financial excesses and imposing overly strict regulation that risks hampering financial innovation and undermining industrial competitiveness.

3 Model Setup

In this section, we are going to briefly introduce the model. Section 3.1 sets up the policy constraint formalizing how monetary and regulatory policies jointly contribute to stability. Sections 3.2 and 3.3 then detail the cost-benefit analyses of policymakers and their resulting policy choices.

3.1 Policy constraint

We study a simple policy environment with two tasks: the monetary policy and macroprudential (regulatory) policies. Despite their different primary objectives, they share the ultimate goal of smoothing macroeconomic cycles. Unlike monetary policy, for which there has long existed widely agreed indices and inflation target to meet (e.g., the current 2% annual CPI inflation in the UK), knowledge of the regulatory policy's target - financial stability is incomplete. There is still no consensus on the exact definition of financial stability, nor do we have any well-defined metric for the financial risk in a system as a whole (systemic risk). In practice, outsiders can only evaluate the conduct of regulation based on the observable output stability. Given that policymakers seek to stabilize the economy via their joint use of both policies, we set up the policy constraint as follows:

$$S = a + bM + cP - 0.5dP^2 - \sigma_E^2 \tag{3.1}$$

where $a > 0$, $b > 0$, and $c > d > 0$. Equation (3.1) states that stability (S) is jointly determined by the policymakers' monetary stance (M), regulatory stance (P), and some ambient noise (σ_E^2) that varies with the size of shocks to the economy. The posited Laffer curve effect from P to S implies that S is quadratic in P - moderate regulation improves stability whereas excessive regulation undermines stability. Policy constraint (3.1) represents all possible combinations of monetary and regulatory stances that policymakers may choose to deliver the intended stability. It plays a similar role to the consumer's budget constraint.

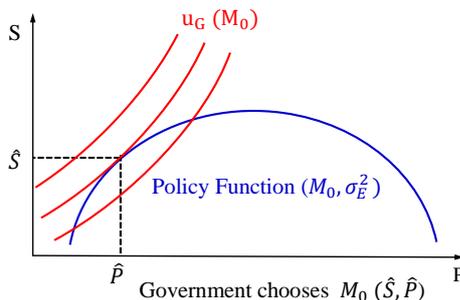
3.2 Choice of the government

Having established how monetary and regulatory policies are supposed to jointly contribute to stability, we move on to look at how these policy decisions are chosen in the first place. We focus our analysis on the groups of individuals at the top - party leaders in charge of the government or high-level bureaucrats like central bank governors. We contrast political and bureaucratic accountability by assuming that politicians are held accountable by voters at election time, while bureaucrats are accountable to the public at large for how well they have fulfilled the goal assigned to their bureaucratic organization. We analyze a model wherein two types of policymakers with different incentive schemes maximize their corresponding objective functions subject to the institutional arrangement. Their policy stances are interpreted as some sequential constrained utility maximization. The timing of events is as follows. First, the government (politicians) chooses monetary policy. Armed with the premiss that political incumbents seek to please the voters by acting in the interests of society, we introduce the government's preference as:

$$U_G = S^\mu - M^\nu - lP \quad (3.2)$$

where S , M and $P > 0$, and for the parameters that govern the preference, we have $0 < \mu < 1$, $\nu > 1$ and $l > 0$. For the government, the measure of its performance is voters' utility. S enters positively as economic stability is closely and positively linked with social stability. M enters negatively as the more stabilizing the monetary stance (greater M), the more resource it costs the society to adjust it to some more interventionist levels. For example, the binding ZLB constraint in the crisis forced the central bank to deploy QE besides conventional rates cutting, which required extra stabilizing effort. P also enters negatively as the government (public) considers regulation as the resource cost that it wishes to reduce wherever possible. Quite often, we see from the government propaganda the expression "cutting of red tape" when it attempts to circumvent bureaucratic obstacles deemed to have obstructed enterprise. In effect, the government maximizes utility function (3.2) subject to the constraint (3.1).

Figure 3.1: Choice of the government



The situation is illustrated in Figure 3.1 where the government chooses the monetary stance M_0 and targets regulatory power P and stability S - what it thinks P and S should be according to the policy constraint (\hat{P} and \hat{S}). Maximizing the Lagrangian $\mathcal{L}_1 = U_G - \Lambda_1 S$ with respect to S , M , and P leads to the following first-order conditions:

$$\frac{\partial \mathcal{L}_1}{\partial S} = \mu S^{\mu-1} - \Lambda_1 = 0, \quad \frac{\partial \mathcal{L}_1}{\partial M} = -\nu M^{\nu-1} + \Lambda_1 b = 0, \quad \frac{\partial \mathcal{L}_1}{\partial P} = -l + \Lambda_1(c - dP) = 0 \quad (3.3)$$

The solutions for M and P are:

$$M = \left(\frac{\mu b}{\nu}\right)^{\frac{1}{\nu-1}} S^{-\left(\frac{1-\mu}{\nu-1}\right)}, \quad P = \frac{c}{d} - \frac{l}{\mu d} S^{(1-\mu)} \quad (3.4)$$

It follows that:

$$\frac{dM}{dS} = - \left[\frac{1-\mu}{\nu-1} \right] \left(\frac{\mu b}{\nu}\right)^{\frac{1}{\nu-1}} S^{\left(\frac{\mu-\nu}{\nu-1}\right)} < 0 \quad (3.5)$$

Therefore, as S rises (more stability), M declines (the less interventionist monetary rule is needed). Note that only M is determined by this stage.

3.3 Choice of the central bank

In the second step, the government delegates the organization of the macroprudential policy to the central bankers (bureaucrats) who must implement the chosen monetary rule but are free to select their power. We assume that the government can pass a law to ensure the central bank will enforce this chosen M . Following Fischer (2017), we argue that the BoE only has instrument independence but not goal independence - the MPC of the BoE was given an explicit inflation target set by the government, then it implements interest rate policies or deploys QE accordingly to achieve price stability and an implied stabilization goal for real economic activity. This means

the government can monitor the central bank's implementation of monetary rules so that in bureaucrats' determination of P they must take M as given. Assuming that non-elected central bankers act in their self-interest, notably the amount of power or bureaucracy size, we introduce their preference as:

$$U_{CB} = S^\varepsilon + \varpi P \quad (3.6)$$

where $\varepsilon > 1$ and $\varpi > 0$. S enters positively as central bankers have to fulfill the task of delivering stability; P enters positively because of our private interest assumption. We take the stand that the central bank's budget is defined by the government (legislature) according to the quantity of services (regulation) the bank produces. Given the fixed unit cost of regulation, the more services the bank supplies, the greater will its budget be. Hence, in order to justify a huge budget, the self-interested bureaucrats will seek to expand their services wherever possible. Maximizing the associated Lagrangian $\mathcal{L}_2 = U_{CB} - \Lambda_2 S$ yields:

$$\frac{\partial \mathcal{L}_2}{\partial S} = \varepsilon S^{\varepsilon-1} - \Lambda_2 = 0, \quad \frac{\partial \mathcal{L}_2}{\partial P} = \varpi + \Lambda_2(c - dP) = 0 \quad (3.7)$$

The solution for P is:

$$P = \frac{c}{d} + \frac{\varpi}{\varepsilon d} S^{-(\varepsilon-1)} \quad (3.8)$$

It then follows that:

$$\frac{dP}{dS} = -\frac{\varpi}{\varepsilon d} (\varepsilon - 1) S^{-\varepsilon} < 0 \quad (3.9)$$

This suggests that the less stabilized the economy is, the more regulatory power it requires. Moreover, the marginal utility generated from more power outweighs the marginal disutility from instability. Noticeably, the quadratic form of the policy constraint implies that two levels of regulation can deliver the same stability, though with different social costs. We assume imperfect monitoring so that politicians can only observe the regulatory outcome in terms of stability. This leaves open the possibility of grabbing more power and applying more regulation than necessary. With self-interest in mind, the central bank goes over the maximum point onto the *right* side of the Laffer curve where it achieves the same stability but with more power (bigger size of bureaucracy and larger budget). As a result, the common good is sacrificed for the bureaucrats' political self-interest.

Figure 3.2: Choice of the central bank

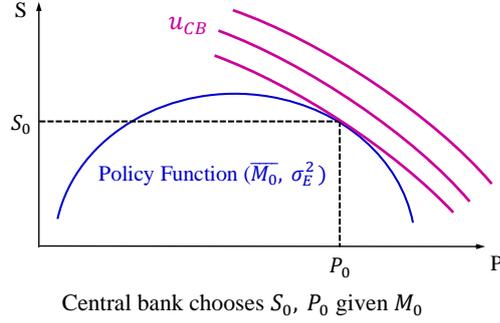


Figure 3.2 illustrates this situation where out of this model first comes a choice of $M(\bar{M}_0)$ by the government, then the subsequent choices of P_0 and S_0 by the central bank given this \bar{M}_0 . The justification for the delegation arises from the assumption that the government cannot carry out the necessary regulatory activities without delegating them to central bankers (technocrats). We appeal here to the politics of delegation with information asymmetry. The central bank can always convince the government that it is impossible to obtain the same stability with less power. The government does not know which side of the Laffer curve the central bank is on and hence cannot gauge its efficiency or prove in the public domain that the same stability can be obtained with smaller budgets. Being unable to monitor the central bank's use of power, the government finds it difficult to keep the central bankers within the budget or force them to be as efficient as possible.

Therefore, the government has no better way to limit the size of the budget than choosing the best M , because a good M that shifts the policy constraint upwards can limit the central bank's use of power. The better the monetary policy alone can stabilize the economy, the less need there is to resort to regulatory intervention, and the less chance for the central bankers to exploit the situation for a huge budget. Note that P is only determined after the central bank's maximization. Substituting the solution for P into the policy constraint yields the total differential (evaluated at $S = P = 1$):

$$dS = - \frac{1}{1 + b \left(\frac{\mu b}{\nu} \right)^{\frac{1}{\nu-1}} \frac{1-\mu}{\nu-1} + (c-d) \frac{\varpi}{\varepsilon d} (\varepsilon - 1)} d\sigma_E^2 \quad (3.10)$$

So that $\frac{dS}{d\sigma_E^2} < 0$, which is then combined with $\frac{dM}{dS} < 0$ and $\frac{dP}{dS} < 0$ to yield the following first-order derivatives:

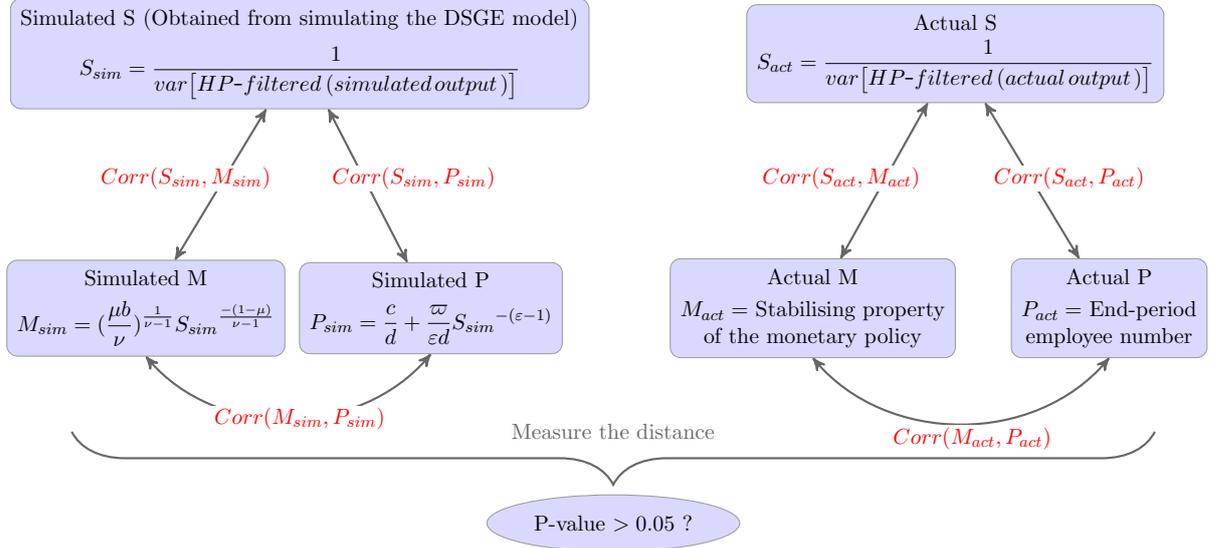
$$\frac{dM}{d\sigma_E^2} > 0, \quad \frac{dP}{d\sigma_E^2} > 0 \quad \text{and} \quad \frac{dS}{d\sigma_E^2} < 0 \quad (3.11)$$

What this suggests is that a rise in the environmental volatility σ_E^2 would raise M and P but reduce S . In the next section where we conduct model testing and estimation, these functions will form the auxiliary model to be observed in data moments. The signs of these derivatives would be checked for the robustness tests.

4 Model testing and estimation

We employ indirect inference for model testing and estimation. This simulation-based method was first proposed in [Smith Jr \(1993\)](#) and developed later in [Minford et al. \(2009\)](#) and [Le et al. \(2011\)](#), who applied Monte Carlo experiments to evaluate the method. By “indirect”, it means choosing an auxiliary model such as VAR coefficients, IRFs or data moments as a lens to produce descriptions of the data. Here we check whether the moments from the model-generated data are similar to the moments from the actual data - a process analogous to using Simulated Method of Moments (SMM) for estimation. In effect, we calculate where in the distributions of joint correlations across simulated data subsamples their counterpart joint correlations across actual data subsamples lie. [Figure 4.1](#) summarizes the procedure of constructing the simulated and the actual data.

Figure 4.1: Construction of simulated and actual data for indirect inference testing



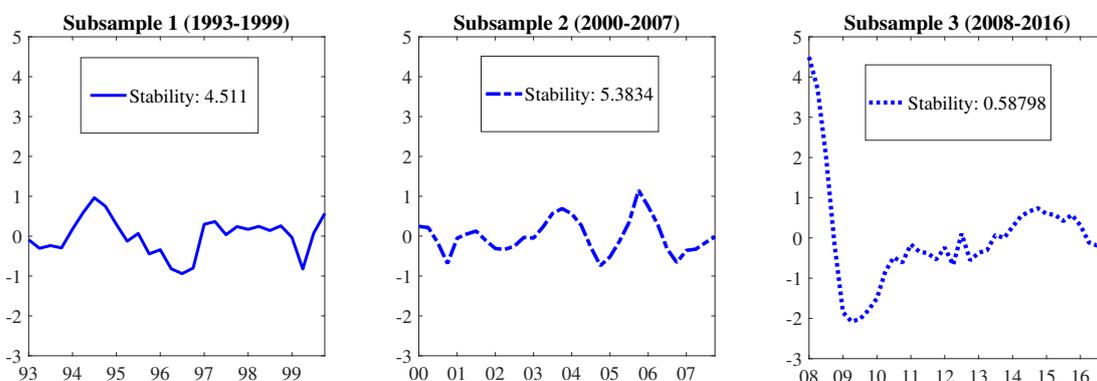
We consider the data sample 1993Q1-2016Q4 for the UK. The data was divided into three subsamples: 1993-1999, 2000-2007, and 2008-2016 depending on the shifts in policy regimes. Subsample 1 (the 1990s) was the period when the adoption of inflation-targeting made monetary policy more predictable and rule-like. Policymakers’ monetary and regulatory stances were moderate throughout this period. Subsample 2 (the early 2000s) was known as the “irrational

exuberance” phase where overly loose monetary and regulatory stances led to the pre-crisis credit and housing boom. Subsample 3 (post-crisis era), on the contrary, was characterized by aggressive monetary and regulatory policy shifts; it observed frequent unruly policy interventions such as unconventional monetary policy and increasingly intrusive banking regulation.

4.1 Actual data

For the construction of actual data correlations between three variables S , M and P across subsamples, we gather the following facts for each episode. Stability (S) is calculated as the inverse of the output variance. Output is HP-filtered to remove the trends. The results are plotted in Figure 4.2.

Figure 4.2: Output stability in subsamples



The monetary regimes (M) for each episode are identified after Taylor (2016). Although Taylor’s original speech was about the US, we argue that the UK economy bears certain resemblances to its US counterpart - the policy tendencies observed in the US before and after the crisis apply to the UK, to a large extent. This view was backed up by former deputy governor of the BoE, Charles Bean, who stated that around 46% of the pre-crisis housing boom price bubble in the UK was due to the government not following the Taylor rule. The policy rate enforced by the BoE was below the level suggested by the rule (Bean et al. 2010; Taylor 2016). The downward deviation from the rule had in effect reduced market risk aversion and encouraged reckless lending under lower credit standards. This is consistent with the observation that the relatively loose monetary stance was accompanied by a housing price boom and higher stock market volatility in the UK. See also for example Luo et al. (2011), Altunbas et al. (2018), and Rubio and Yao (2020). So, if we rate subsample 1 (93-99) as the standard Taylor rule period ($M = 1$) for which the BoE stuck to the moderately stabilizing monetary regime, then subsample 2 (00-07) refers to the poor Taylor rule period ($M = 0.5$) when the BoE adopted an overly accommodating monetary regime that responded little to inflation and output and created a credit boom. The post-2008 era, on the other hand, was the episode when the BoE deployed

both conventional and unconventional monetary tools to combat the Great Recession and reacted aggressively to the low liquidity. We thus rank $M = 1.5$ for it.

When serving as civil servants, regulators are unlikely to pass laws to raise their own income. Instead, they can only pursue non-pecuniary goals, e.g. prestige, feelings of control, greater financial budgets, and the expansion of power and authority, most of which are related to the total bureaucracy size, represented by the bureaucratic organization's employee number. Following Taylor (2016), we use the number of BoE employees as the indicator of regulatory intensity. The idea is that the BoE's staff number moves in line with its financial stability responsibility which has been subject to considerable institutional changes over the sample period.

Figure 4.3: Bank of England employee numbers excluding printing staff (BoE annual reports)

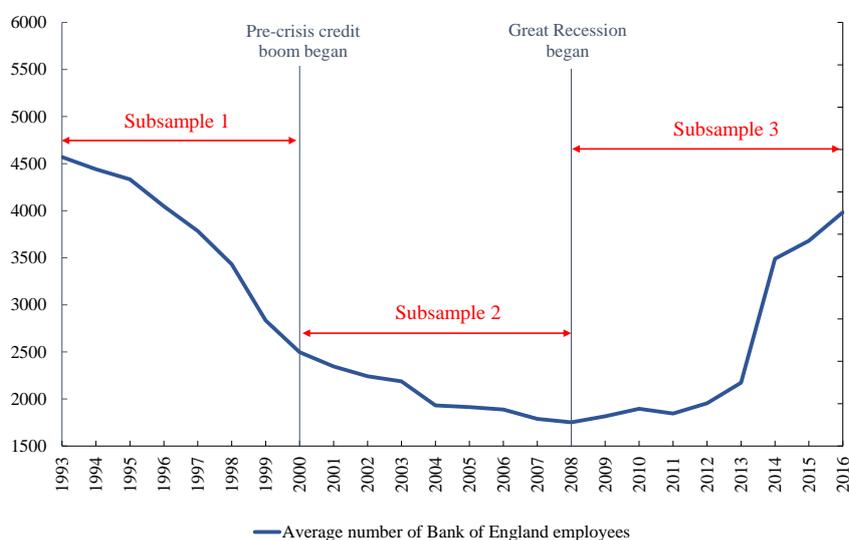


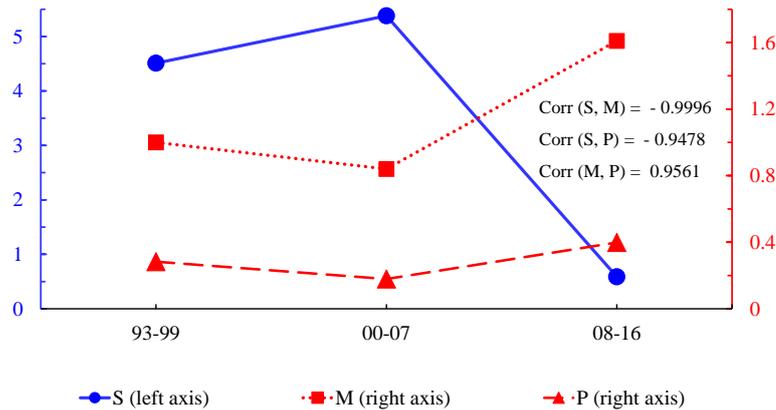
Figure 4.3 shows that before the crisis, the BoE had been shrinking in size between the late 1990s and early 2000s. The drop in staff numbers had become particularly sharp since 1998 - the point when the BoE was granted operational independence under the Bank of England Act 1998 and handed most of its regulatory power to an institution outside the BoE - the Financial Stability Authority (FSA). The newly created FSA, together with the BoE and HM Treasury, formed the tripartite authorities that supervised microeconomic behaviour while exercising a light touch on macroeconomic effects in the early 2000s (Subsample 2). The common belief back then was that financial markets were able to police themselves, and thus should be free from regulatory fetters (Yellen, 2011). However, the 2008 financial crisis was seen as proving the failure of the tripartite system for anticipating and preventing the crisis, demonstrating the need for an enhanced BoE overseeing of the financial system. The ensuing institutional reforms have led to an explosion in regulatory/supervisory power, swinging the pendulum sharply to the opposite side, to a regulatory state. For example, the FSA was split into two separate bodies in 2013, one of which - the Prudential Regulation Authority (PRA) became a subsidiary of the BoE and

responsible for microprudential regulation. In the same year, the Financial Policy Committee (FPC) was established within the BoE as part of the macroprudential regulation system brought in after the crisis. The FPC was supposed to work jointly with the PRA to enhance the resilience of the system. Through these institutional reforms, regulatory power was largely returned to the BoE; this is consistent with the evidence from Figure 4.3 - the bank underwent its most rapid expansion in size for decades from 2013 to 2016 as it restored the regulatory power that had been ceded to the FSA a decade ago.

For the measure of regulation power (P), we divide the number of BoE employees at the end of each episode by 10000. The point is that we are trying to rank each period by the intensity of regulation and also what we know of policy, using the data of BoE employees. Subsample 2 (pre-crisis episode) is the one where regulation was the lowest in line with the deregulation agenda. Before that, it was moving towards it in the late 1990s, but the regulation level was still higher for Subsample 1. After the crisis in 2008 regulation went up in line with the new philosophy. So we use the endpoints to best capture this joint information as regulative burden takes time to show up in employment. This would give us 0.2833 for 93-99, 0.1789 for 00-07, and 0.3983 for 08-16.

Having gathered the observable data moments, we construct a number of correlations across subsamples in Figure 4.4. There are essentially 3 data points for each variable. S is negatively correlated with both M and P , while the latter two move in sync with each other. We now proceed to find out if this data behavior can be generated from our institutional model.

Figure 4.4: Subsample correlations in actual data



4.2 Simulated data

4.2.1 Can the underlying DSGE model yield the posited shape for the policy constraint?

To generate the posited Laffer curve effect from regulatory strength to stability, we consult the underlying DSGE model set up for the UK which extends the US model in [Le et al. \(2016\)](#) to a small open economy setting (see Appendix B for the full model list). The model features nominal frictions (e.g., Calvo price and wage setting and indexation to past inflation and wages) and financial friction as in BGG, thus enabling both monetary and macroprudential policies to play a role.

In order to run simulations under different levels of regulation, we start by reviewing the premium equation [\(4.1\)](#) in [Le et al. \(2016\)](#).³ The risk premium (lending-deposit spread) pm_t , calculated as the wedge between the risky return (lending rate) cy_t and the risk-free return (deposit rate) r_t , gauges financial market distress. pm_t increases with the leverage ratio $pk_t * k_t / n_t$ (capital price*capital/net worth) as for entrepreneurs more heavily reliant on external funds for capital acquisition, their default risks rise; this causes a widening of the lending-deposit spread that reflects banks' growing unwillingness to lend. QE is modeled as the government's injection of liquidity (m_0) via gilt purchase which compresses pm_t for given leverage.⁴ In a similar vein, the macroprudential instrument ξ_t is injected into [\(4.1\)](#) to model regulators' intervention in the credit supply. Regardless of the specific type of instrument, macroprudential regulation is always aimed at constraining the supply of loans (risky lending). A tightening of financial regulation via additional capital surcharges, higher liquidity ratio limits or higher reserve requirements is approximated by a rise in ξ_t that raises pm_t and increases the cost of debt financing cy_t .

$$p\hat{m}_t = \hat{c}y_t - \hat{r}_t = \chi(\hat{p}k_t + \hat{k}_t - \hat{n}_t) - \vartheta\hat{m}_t^0 + \xi_t + \epsilon_t^{pm} \quad (4.1)$$

To let the regulators have control over the regulatory strength via altering the risk premium, we re-express the regulatory impact on premium as:

$$\xi_t = \kappa[\zeta \cdot p\hat{m}_t + \eta_t] \quad (4.2)$$

where κ is the strength of regulation ($0 \leq \kappa < 1$), ζ measures the response size of regulatory policy to the premium and is set at unity, and η_t represents the regulatory errors with certain variances σ_η^2 . Substituting [\(4.2\)](#) into [\(4.1\)](#) yields:

³[Le et al. \(2016\)](#) embed the BGG financial accelerator in the SW(07) model by modifying the latter's setup and assuming that intermediate goods producers (entrepreneurs) must take loans from the commercial banks for their capital purchase. The asymmetric information between entrepreneurs (borrowers) and commercial banks (lenders) results in costly monitoring in case of default, which in turn motivates financial friction.

⁴[Le et al. \(2016\)](#) supplement the BGG contract with the collateral requirement that induces a liquidation cost δ in case of default. They then proposed using m_0 as the cheapest collateral to eliminate this δ and so reduce the cost of borrowing cy_t . See [Le et al. \(2016\)](#) and the appendices therein for the mathematical proof.

$$p\hat{m}_t = \chi(\hat{p}k_t + \hat{k}_t - \hat{n}_t) - \vartheta\hat{m}_t^0 + \kappa\zeta \cdot p\hat{m}_t + \kappa \cdot \eta_t + \epsilon_t^{pm} \quad (4.3)$$

We further relate these regulatory errors to the existing noise of premium equation by assuming that: $\kappa \cdot \eta_t = g(\kappa) \cdot \epsilon_t^{pm}$, where $g(k)$ is a function of κ whose shape will be chosen to yield the assumed relationship between regulation and stability. This way the regulatory errors (hidden social costs induced by imposing regulation) are transformed into the extra noise in the premium equation. All together (4.3) becomes:

$$p\hat{m}_t = \underbrace{\left(\frac{1}{1-\kappa\zeta}\right) \left[\chi(\hat{p}k_t + \hat{k}_t - \hat{n}_t) - \vartheta\hat{m}_t^0\right]}_{\text{direct effects}} + \underbrace{\left(\frac{1}{1-\kappa\zeta}\right) [g(\kappa) + 1] \cdot \epsilon_t^{pm}}_{\text{indirect effects}} \quad (4.4)$$

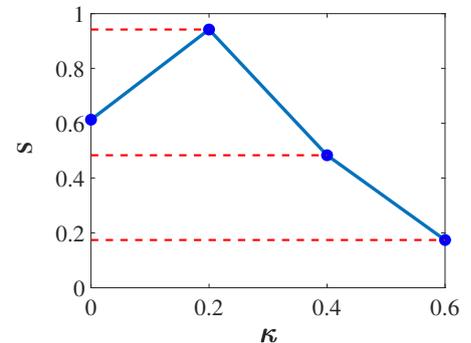
Equation (4.4) decomposes the total effect of regulation on the credit market into two parts. The first part captures the direct (indented) effect that regulation has on premium, while the second part captures the side-effect on the financial environment. We assume that changes in regulation that do not directly affect the premium size would cause extra noise and instability in the financial market. Noise here can be associated with: i) social costs due to red tape e.g. having multiple committees approve the decision, obtaining licenses, and filling out paperwork which not only slow decision-making but create costs and even possibly corruption; ii) political backlash from borrowers in response to overly stringent regulatory measures. For example, too high a loan-to-value (LTV) ratio can make taking out mortgage loans extremely expensive. The resulting onerous loan burden on borrowers can become politically intolerable, which in turn undermines social and economic stability.

We assume that macroprudential authorities can scale up regulation by raising κ from 0 to 1. This increases the size of the premium via $\frac{1}{1-\kappa\zeta}$ but also that of noise via $\left(\frac{1}{1-\kappa\zeta}\right) [g(\kappa) + 1]$. The functional form we have chosen for $g(\kappa)$ must satisfy that: i) $g(0) = 0$ - when regulation is at the minimum ($\kappa = 0$), there is no extra noise induced by regulation; ii) the g function should be able to generate the presumed Laffer curve effect from regulation to stability. Through simulation experimenting, we have chosen $g(\kappa)$ to be $\kappa^2 + 10\kappa$. Results are obtained through 1000 simulations. Table 4.1 shows that, at the minimum level of regulation ($\kappa = 0$), the premium and its error variances remain at their original levels. Once the regulation deviates from this minimum, both the premium and the ambient noise get scaled up. For instance, raising κ from 0 to 0.2 amplifies the premium 1.25 times, the error variances 3.8 times. Overall, the stabilizing effort of $\frac{1}{1-\kappa\zeta}$ outweighs the destabilizing effect of $\left(\frac{1}{1-\kappa\zeta}\right) [g(\kappa) + 1]$, improving the stability to 0.9421 - the maximum level achieved in our simulations. However, more regulation beyond this level ($\kappa > 0.2$) does not bring more stability. As we keep strengthening the regulation, stability deteriorates progressively as the exponential blow-up of the noise dominates the stabilizing effect from tighter credit.

Table 4.1: Effect of raising regulation on stability
(Cell with “—” indicates non-converging case)

κ value	Raise the premium $\times \frac{1}{1 - \kappa\zeta}$	Raise the error variances $\times \left(\frac{1}{1 - \kappa\zeta}\right) (\kappa^2 + 10\kappa + 1)$	Stability $\frac{1}{var(output)}$
0	1	1	0.6132
0.2	1.25	3.80	0.9421
0.4	1.67	8.60	0.4834
0.6	2.5	18.4	0.1742
0.8	5	48.2	—

Figure 4.5: Laffer curve effect



With this experiment in mind, it can be seen that this DSGE model for the UK can generate the quadratic policy constraint that is included in the institutional model. As Figure 4.5 indicates, stability increases with a peak at $\kappa = 0.2$. More stringent regulation entails more costs than benefits and destabilizes the economy. Note that κ (regulatory intensity) of the DSGE model corresponds to P (regulatory power) of the institutional model.

4.2.2 Generating the simulated data

To generate the simulated data, we start by bootstrapping the DSGE model for each subsample to find the distribution of S_{sim} . The underlying DSGE model was already tested for its fit to the UK data. The model list and the coefficients are reported in the Appendices. Now we need to create a corresponding version for each subsample. As with most DSGE models with a banking sector and financial friction, we assume that monetary policy works via the nominal interest rate channel (deposit rate), and macroprudential policy works via the risk premium channel (lending-deposit spread). It is through adjusting these equations that we model the shifts in policy regime across subsamples.

The number of BoE employees has gradually declined to 2833 in 1999, so we assign $\kappa = 0.2$ for Subsample 1, which indicates some moderate banking regulation. The number hit the bottom at 1789 in 2007 just before the crisis and we thus rate Subsample 2 as having very light regulation ($\kappa = 0$); it was also the period with most risky projects undertaken by financial institutions in the background of a benign macroeconomic prospect. Subsample 3 has seen a sharp increase in BoE’s staff number; we see this as a signal of the drastically tightened regulation and assign $\kappa = 0.4$ for it.

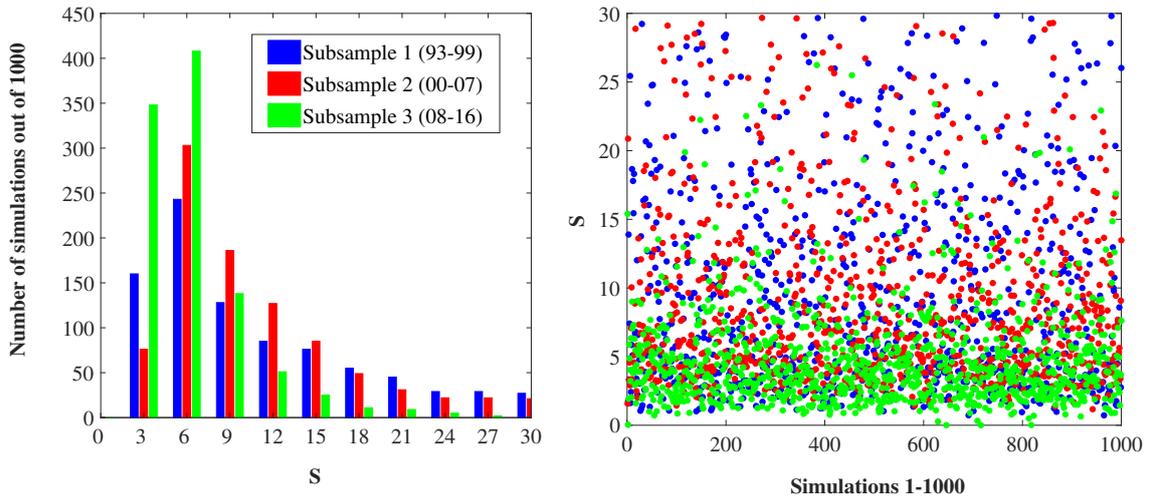
For the modeling of monetary policy, we stick to the standard Taylor rule for the period 93-99 where the BoE responded appropriately to developments in output and inflation. For the early 2000s, we halve the Taylor rule response for output and inflation to accommodate the fact that the BoE did not react as much as it should to curb the excessive lending that fuelled asset-price

bubbles; it is those prolonged periods of low rates that induced fragility in the financial system. For the post-2008 era, we supplement the standard Taylor rule with a powerful QE rule. The idea is that besides adhering to the standard rule coefficients, the BoE was doing extra stabilizing action via the QE response. The way we model the monetary policy with the DSGE model is consistent with how we assign M for the actual data.

4.3 Indirect Inference estimation

To compare the actual data with the model-generated simulated data, we proceed as follows. First, we obtain 1000 sets of simulated S (S_{sim}) in each of the 3 episodes by bootstrapping the innovations 1000 times. This generates for each subsample the distribution of S_{sim} because we want to “animate” the institutional model as realistically as possible with sufficient exogenous noise.

Figure 4.6: Distribution of S from subsample simulations



The histogram (left panel) in Figure 4.6 shows that the post-crisis episode (Subsample 3) experienced the most volatility in output with most simulations out of 1000 falling into the low stability bins (left side of the horizontal axis). The scatter plot (right panel) presents the same results in a different way, showing that compared with subsamples 1 and 2, more simulations from Subsample 3 (green dots) end up in the bottom (low stability range). From combining these S_{sim} randomly we create 1000 pseudo histories for 3 episodes that could have occurred. The institutional model’s reliance on the DSGE model is limited to finding the distribution of S_{sim} .

Then, we inject 1000 S_{sim} into the parameterized institutional model to derive the corresponding 1000 sets of M_{sim} and P_{sim} according to solutions $M_{sim} = \left(\frac{\mu b}{\nu}\right)^{\frac{1}{\nu-1}} S_{sim}^{-\left(\frac{1-\mu}{\nu-1}\right)}$, $P_{sim} = \frac{c}{d} + \frac{\varpi}{\varepsilon d} S_{sim}^{-(\varepsilon-1)}$, and also the implied σ_E^2 which is not directly observable but implied by the constraint (3.1). The general environmental volatility σ_E^2 is produced by different shocks in the underlying macroeconomic model which cannot be directly aggregated into a single measure of

volatility. We have up to this point accumulated 1000 sets of three S_{sim} , M_{sim} , P_{sim} and σ_E^2 , one for each episode. This in turn generates 1000 sets of $corr(S_{sim}, M_{sim})$, $corr(S_{sim}, P_{sim})$ and $corr(M_{sim}, P_{sim})$.

Finally, we compute from these correlations their joint distribution, which is to be compared with the moments we constructed from the actual data (Figure 4.4). From calculating where in the distribution of the simulated correlations the actual data correlations lie we can obtain the Wald-percentile which is further transformed into the p-value. A p-value greater than 0.05 suggests that the institutional model could be the data-generating one. For any p-value smaller than 0.05, we carry out the simulated annealing algorithm across the calibrated parameter space and keep substituting different sets of parameters into the model until we find the one that maximizes the p-value ($p > 0.05$). The greater this p-value, the better the model fits the data. Table 4.2 reports the coefficient set that delivers a p-value of 0.741 (> 0.05), which indicates the model easily passes the test. Note that parameters a (constant in the policy constraint) and l (the government's preference for power) do not enter the solutions for M or P , and hence cannot be identified from our estimation. From Table 4.3 we find just as expected, the actual correlations lie within the lower and upper 25th percentiles of the simulated correlations.

Table 4.2: Estimated coefficients

Coefficients	ε	ϖ	μ	ν	b	c	d
Starting calibration	1.5	0.5	0.5	1.5	0.5	0.5	0.5
Estimation	1.5634	8.1662	0.6674	3.1481	5.9214	4.7975	4.6804

Table 4.3: Correlations in the actual data *vs.* Correlations in the simulated data

	$Corr(S, M)$	$Corr(S, P)$	$Corr(M, P)$
Actual data correlation	-0.9386	-0.9478	0.9996
Mean simulation	-0.9498	-0.9604	0.9993
Lower 25% percentile	-0.9940	-0.9954	0.9990
Upper 25% percentile	-0.9296	-0.9464	0.9999

Figure 4.7: Distribution of M and P conditional on the estimated model

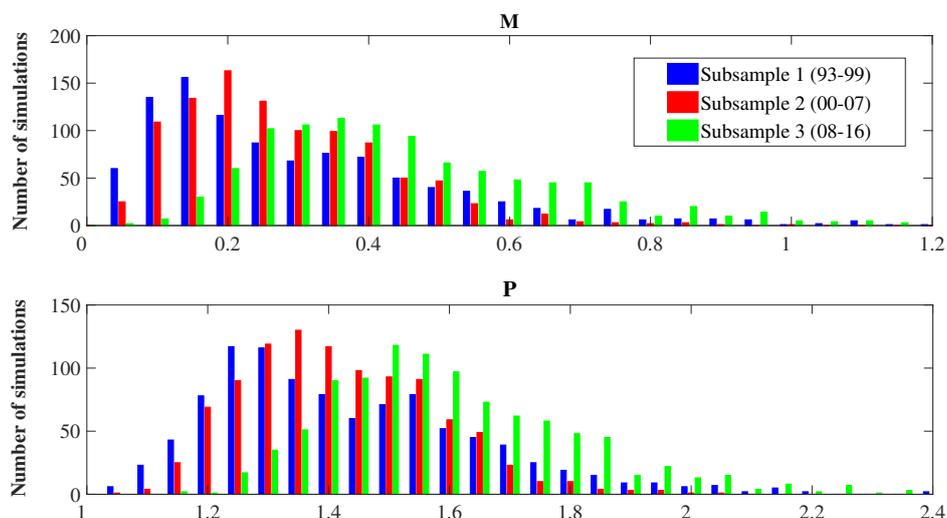


Figure 4.8: Examples of simulated correlations across subsamples (estimated model)
Numbers on the X-axis represent subsample periods

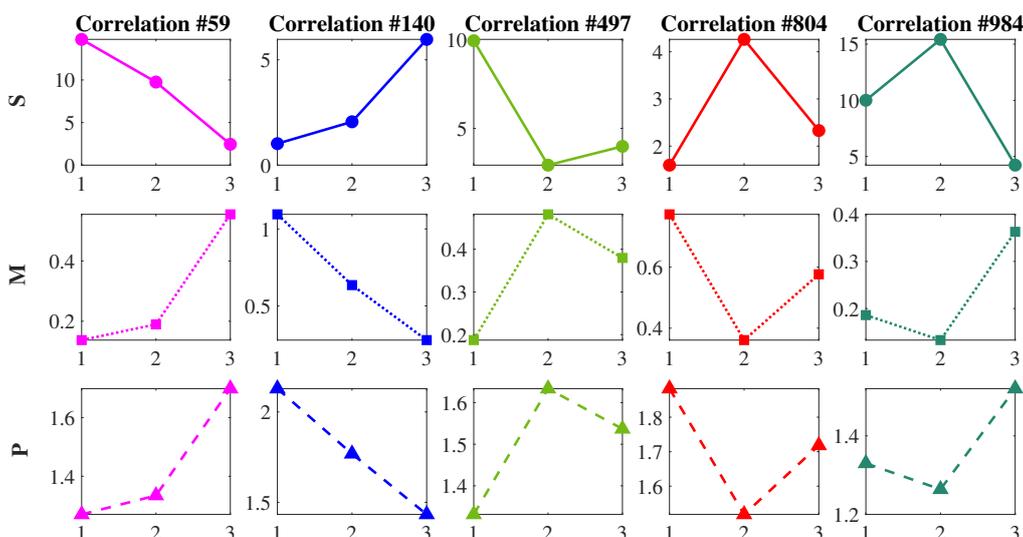


Figure 4.7 visualizes the simulated distribution of M and P across subsamples conditional on the estimated model. Subsample 3 observes the highest frequency of large M and P (strong efforts in monetary and regulatory stabilizing), which is followed by subsamples 1 and 2. This suggests the estimated model is capable of accommodating the fact that monetary and regulative stances were moderate in the late 1990s, relaxed before the crisis, and aggressive since 2008. Figure 4.8 plots five correlations from randomly combining simulated data points across subsamples. We see that S is negatively correlated with both M and P , while M and P move together across

subsamples; this is consistent with the evidence from the actual data (Figure 4.4).

4.4 Robustness checks

4.4.1 How powerful is our test?

The first robustness check is concerned with the power of our estimation. To this end, we perform a Monte Carlo experiment to examine the test power. To begin with, we take the estimated model as the true one and create a series of false models by altering each estimated parameter by + or - $x\%$ randomly. Note that x is set to comply with the bound restrictions we put on parameters, such that the model is always correctly identified.

Table 4.4: Power of estimation

Degree of Falseness in %	5	10	20	30	40	50	60	65	68	70
Rejection rate in %	7.5	9.7	14.7	18.1	21.8	24.6	27.4	29.7	57.7	99.9

Table 4.4 summarises how raising the degree of falseness (top row) leads to the increasing frequency of rejection (bottom row). The rejection rate rises slowly until the falseness reaches 65% which gives us a 29.7% rejection, then it jumps to 57.7% with 68% falseness. When the falsified model is seriously misspecified and gets really close to the parameter bounds (e.g. 70%), we see a 99.9% rejection.

Another check is concerned with the private interest assumption upon which the model is built, as we want to find out if a model wherein the central bank does not enjoy power would be rejected at all times as we would hope given that it is entirely mis-specified according to our proposed model. In doing so, we set the parameter ϖ - which governs the central bank's preference for regulatory power to negative values. So, the central bank would dislike P and aim to reduce the size of bureaucracy wherever possible; its choice of power will not proceed over the maximum point of the Laffer curve but stay on the *left* side. Our test results show that regardless of the absolute size of this negative ϖ , we end up with a 99.9% rejection rate. This gives us reasonable confidence that our private interest assumption can be validated from the data, since were this key public choice mis-specification to be correct, our model would have been definitely rejected; as our model has passed the test, we know this cannot be so.

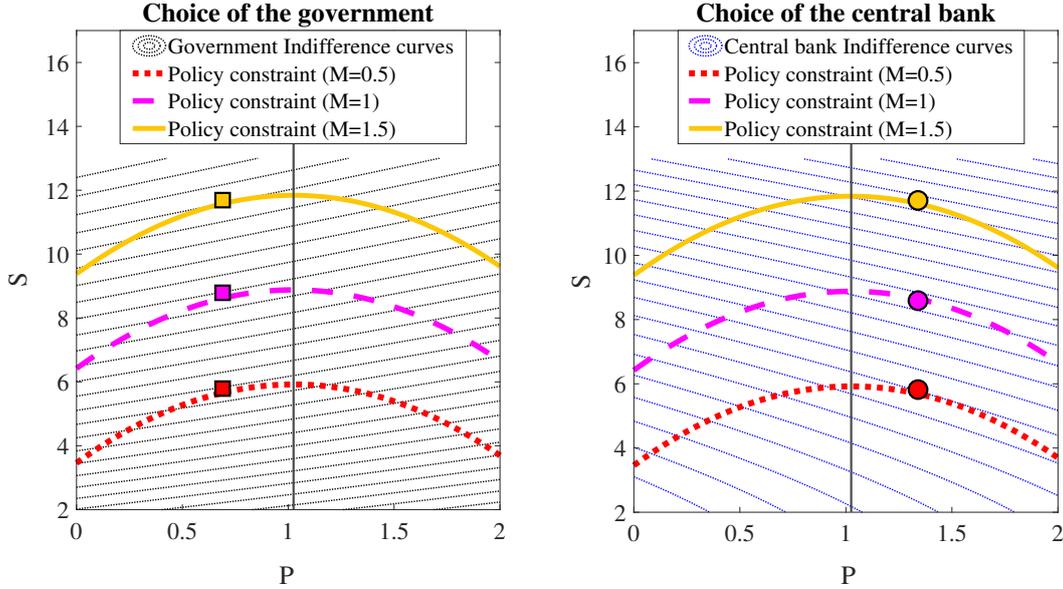
4.4.2 Does the estimated model fit into related theories?

Figure 4.9 depicts the optimal choices made by the government (left panel) and the central bank (right panel) conditional on the estimated model.⁵ The choices (utility-maximizing points given policy constraints) of the government always lie on the *left* side of the Laffer curve, while those

⁵parameter l (the government's preference for power) is calibrated at 0.4; parameter a (constant in the policy constraint) is calibrated at 0.5. The rest are set as in estimation.

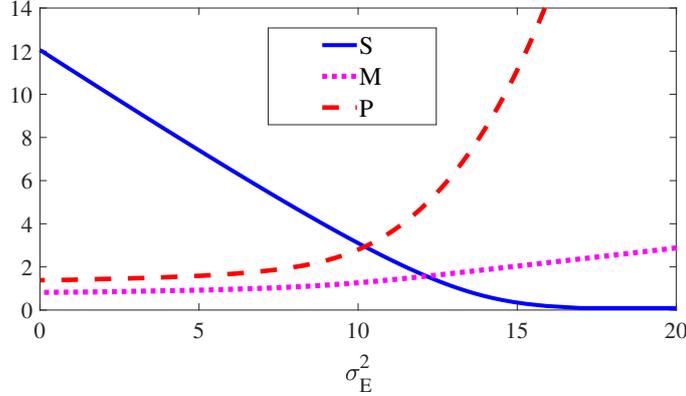
of the central bank always end up on the *right* side. The quadratic form of the policy constraint, along with information asymmetry, enables the central bank to pursue more power than necessary besides delivering the required stability. Raising M by selecting a more stabilizing monetary regime shifts the Laffer curve upwards, which in effect limits the central bank's use of power.

Figure 4.9: Choices of the government and the central bank



Finally, the last check is concerned with the effect of environmental volatility σ_E^2 on S , M and P . As shown in Figure 4.10, S decreases with σ_E^2 and drops to zero when σ_E^2 rises above 18; this is straightforward as general volatility contributes to stability negatively on top of monetary (M) and regulatory (P) stances. Turning to its effect on M , we see that raising σ_E^2 causes a steady and slow rise in M . The idea is that, on the one hand, a greater M adds to S as suggested by the policy constraint - this is desired by the government. On the other hand, this greater M also generates more administrative costs and thus disutility from the government's utility function. Overall, the government weighs up costs and benefits and it is clear that the gains from stability outweigh the costs. As a result, government selects progressively more stabilizing monetary regimes in reaction to higher environmental volatility. The response of P to σ_E^2 remains positive but quite muted before σ_E^2 reaches about 10, then it increases much more sharply with σ_E^2 (while S approaches 0); this is because for the central bank, the gains from raising P (power grab) will no longer be offset by the loss in utility from small S (instability due to excessive regulation), when S is constrained by the zero bound. At this point, we have verified from our estimated model that: $\frac{dS}{d\sigma_E^2} < 0$, $\frac{dM}{d\sigma_E^2} > 0$ and $\frac{dP}{d\sigma_E^2} > 0$. Given the limitations in our model - its estimation involves only the correlation between three variables and with three data points, it is only when the estimated model survives a series of robustness checks that we can be confident about its policy implications.

Figure 4.10: Responses of S, M and P to environmental volatility σ_E^2



5 Reformed monetary regimes: a way out of this impasse?

So far, we have built and estimated an institutional model for the UK wherein macroprudential regulation has brought more pain than gain in the post-crisis era. Now we move on to explore if there are better alternatives to burdening the economy with cumbersome regulation. Recall that besides macroprudential policy, monetary policy in the form of Taylor-type feedback rules has been employed commonly in advanced economies for output stabilization. Admittedly, the painful experience from the recent crisis reveals the inability of the standard Taylor rule (i.e. adjusting the nominal interest rate in reaction to inflation and output only) to prevent financial turmoil. This came about because the rule does not respond much to the credit condition. Permitted by the inflation targeting regime, credit growth in the UK was strongly elevated in the periods leading up to the crisis.

Previously in our subsample simulations, an occasionally binding ZLB constraint divides the DSGE model into two states - a normal (non-ZLB) state where the BoE sets r_t according to the unconstrained Taylor rule as in SW(07), and a crisis (ZLB) state where it deploys QE as r_t solves below the threshold (0.025% quarterly) and gets fixed at the ZLB. These are summarized in equation sets (5.1a) and (5.1b) which we refer to jointly as the baseline regime (BR):

$$\text{BR} = \begin{cases} \text{For } r_t > 0.025 \\ \text{(Normal state)} \end{cases} \begin{cases} \hat{r}_t = \rho \hat{r}_{t-1} + (1 - \rho)(r_p \hat{\pi}_t + r_y \hat{y}_t) + r_{\Delta y}(\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \\ \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{m_2}(\hat{m}_t^2 - \hat{m}_{t-1}^2) + \epsilon_t^{m0} \\ \hat{m}_t^2 = (1 - \frac{M0}{M2} + \frac{N}{M2}) \hat{k}_t + \frac{M0}{M2} \hat{m}_t^0 - \frac{N}{M2} \hat{n}_t \end{cases} \quad (5.1a)$$

$$\begin{cases} \text{For } r_t \leq 0.025 \\ \text{(Crisis state)} \end{cases} \begin{cases} \hat{r}_t = 0.025 \\ \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{pm}^{(crisis)}(p \hat{m}_t - pm^*) + \epsilon_t^{m0} \end{cases} \quad (5.1b)$$

where ρ is interest rate smoothing; r_p , r_y and r_{Δ_y} denote Taylor rule response to inflation, output and changes in output, respectively. $\frac{M0}{M2}$ and $\frac{N}{M2}$ are steady state ratios. pm^* is the steady state value of the risk premium. r_t , π_t , y_t , m_t^0 , m_t^2 , k_t , n_t , and pm_t are deposit rate (nominal interest rate), inflation, output, monetary base, broad money supply, capital, net worth, and risk premium respectively. This setup is intended to capture the facts before and after the GFC. In the pre-crisis boom (5.1a), the financial system was believed to be self-correcting, with monetary policy primarily focused on inflation. The supply of m_0 was set to accommodate that of m_2 determined by firms' balance sheet.⁶ In the crisis (5.1b), as the binding ZLB made the unconventional rate cuts unavailable, the government resorted to unconventional monetary policy of QE. As in Gertler and Gilchrist (2018), we consider a crisis state as a situation where the risk premium (lending-deposit spread) tends to rise (widen) drastically. The feedback rule from pm_t to m_0 enables the authorities to actively regulate the credit supply at the ZLB by targeting pm_t around its steady state pm^* (via gilt purchase and m_0 injection).

5.1 Premium-augmented regime (AR_{pm})

One lesson we draw from the crisis is that monetary authorities have a duty to intervene in financial markets not only when the economy is struggling, but also when it is booming. Ideally, monetary policy is supposed to prevent the build-up of financial imbalances and pre-empt the next crisis. This opens the discussion on whether reacting to credit conditions in normal times could better tame the credit cycle. To this end, we specify three alternative monetary regimes. First, we follow the previous attempts (e.g. Taylor et al. 2008 and Curdia and Woodford 2010) in considering a premium-augmented regime (AR_{pm}) which incorporates into the Taylor rule (normal state) of BR a response to the premium variable pm_t .⁷

$$\text{For } r_t > 0.025 \quad \begin{cases} \hat{r}_t = \rho \hat{r}_{t-1} + (1 - \rho)(r_p \hat{\pi}_t + r_y \hat{y}_t - r_{pm} p \hat{m}_t) + r_{\Delta_y} (\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \\ \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{m_2} (\hat{m}_t^2 - \hat{m}_{t-1}^2) + \epsilon_t^{m0} \\ \hat{m}_t^2 = (1 - \frac{M0}{M2} + \frac{N}{M2}) \hat{k}_t + \frac{M0}{M2} \hat{m}_t^0 - \frac{N}{M2} \hat{n}_t \end{cases} \quad (5.2)$$

where $0 < r_{pm} < 1$ is the parameter governing the speed of spread adjustment. The negative sign before r_{pm} implies that the policy rate should be lowered (raised) relative to what the baseline policy rule would prescribe when the risk premium is higher (lower) than normal. For instance, in an environment of a widening lending-deposit spread that suggests the growing unease in the financial market, r_t would be reduced (compared to the level implied by the baseline

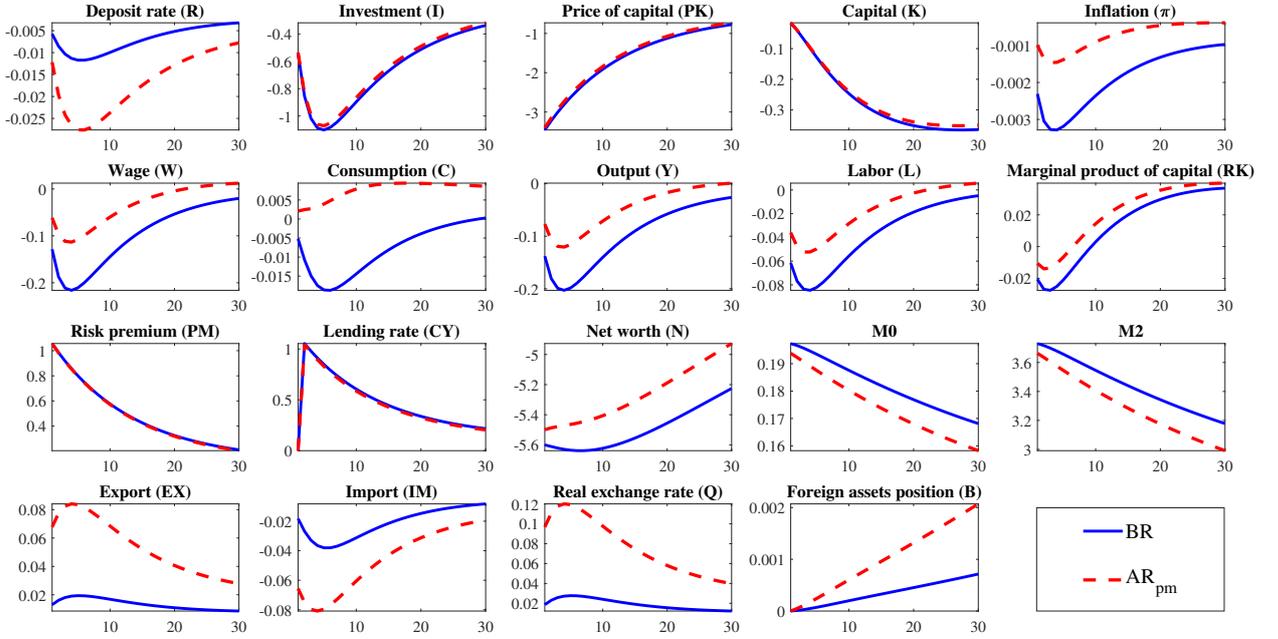
⁶ $m_2 = m_0 + \text{household deposits} = m_0 + \text{loans to entrepreneurs} = m_0 + \text{externally financed part of capital purchase } (k_t - n_t)$.

⁷Taylor et al. (2008) propose a modified rule that allows the interest rate to respond to the LIBOR-OIS spread. Curdia and Woodford (2010) examine both spread-adjusted and credit volume-adjusted rules and show that either type of adjustment, if of a suitable magnitude, can damp the negative impact of financial disturbances, though the volume-adjusted rule is less beneficial for welfare gains and less robust to alternative assumptions.

rule) to counteract the dampening effect on economic activities due to tighter credit. Allowing a response in the Taylor rule to the variation in the financial market ensures that the credit supply is monitored and regulated in the normal state (non-ZLB situation). We argue that this complements the conduct of monetary policy in the booms and helps prevent financial excesses before they lead to crises. The specification for the crisis state of the AR_{pm} remains unchanged as in the BR.

Figure 5.1 shows IRFs to a risk premium shock in normal states under the BR (blue solid) and the AR_{pm} (red dashed). It is clear that the dampening effects arising from tighter credit due to financial disturbances (approximated by a positive premium shock) on output, consumption, labor and inflation are partially offset under the AR_{pm} . On the other hand, the responses of risk premium, lending rate and investment are unaffected.

Figure 5.1: Baseline regime (BR) vs. Premium-augmented regime (AR_{pm}) in response to a premium shock ϵ_t^{pm}



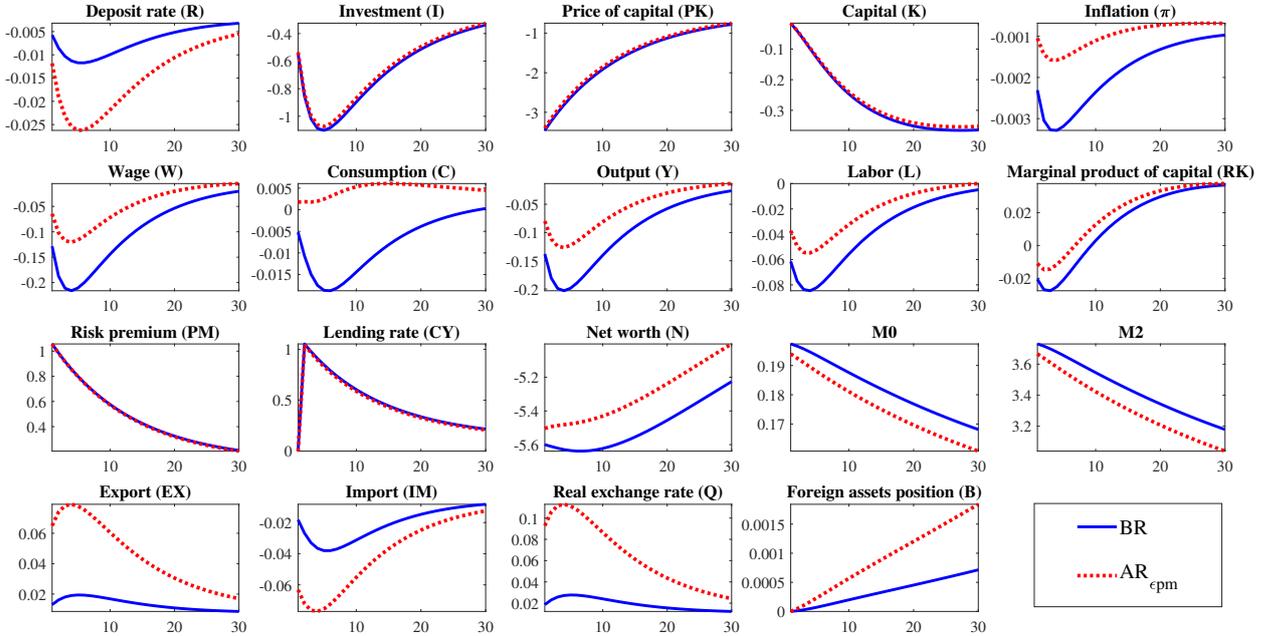
5.2 Premium shock-augmented regime (AR_{epm})

Gilchrist and Zakrajšek (2012) show that due to the endogenous response of asset prices in the financial accelerator mechanism, a positive financial (premium) shock can lead to a rise in the premium variable that exceeds the size of the shock itself. This raises the question of whether responding directly to the exogenous component of the premium - the underlying disruption in the credit intermediation process - could lead to a superior stabilizing outcome. So we consider the following premium shock-augmented regime (AR_{epm}) which replaces the premium variable pm_t of AR_{pm} with the premium shock ϵ_t^{pm} for the normal state:

$$\text{For } r_t > 0.025 \quad \begin{cases} \hat{r}_t = \rho \hat{r}_{t-1} + (1 - \rho)(r_p \hat{\pi}_t + r_y \hat{y}_t - r_{\epsilon pm} \epsilon_t^{pm}) + r_{\Delta y} (\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \\ \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{m2} (\hat{m}_t^2 - \hat{m}_{t-1}^2) + \epsilon_t^{m0} \\ \hat{m}_t^2 = (1 - \frac{M0}{M2} + \frac{N}{M2}) \hat{k}_t + \frac{M0}{M2} \hat{m}_t^0 - \frac{N}{M2} \hat{n}_t \end{cases} \quad (5.3)$$

The specification for the crisis state in the $AR_{\epsilon pm}$ is the same as in the BR and AR_{pm} . Figure 5.2 shows IRFs to a risk premium shock in normal states under the BR (blue solid) and the $AR_{\epsilon pm}$ (red dotted). The responses under the $AR_{\epsilon pm}$ are not dissimilar to those under the AR_{pm} - both stabilize consumption, inflation and output but not investment.

Figure 5.2: Baseline regime (BR) vs. Premium shock-augmented regime ($AR_{\epsilon pm}$) in response to a premium shock ϵ_t^{pm}



5.3 Dual rule regime (DRR)

On the other hand, some argue that relying merely on a single instrument to achieve both price and financial stability would violate the Tinbergen rule. In the AR_{pm} and the $AR_{\epsilon pm}$, the financial condition-augmented Taylor rules are made to react to developments in both inflation and risk premium. This can sometimes lead to trade-offs if the achievement of one target precludes the achievement of the other (e.g. [Badarau and Popescu 2014](#); [Carrillo et al. 2017](#)). According to them, the successful conduct of monetary and financial policies requires each to have their own instruments, for example, to have a separate rule to tackle financial instability, while keeping the Taylor rule focused on price stability. Therefore we specify a dual rule regime (DRR) by

complementing the normal state of BR with a powerful m_0 rule similar to the one at the ZLB:

$$\text{For } r_t > 0.025 \quad \begin{cases} \hat{r}_t = \rho \hat{r}_{t-1} + (1 - \rho)(r_p \hat{\pi}_t + r_y \hat{y}_t) + r_{\Delta y}(\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \\ \text{(Normal state)} \quad \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{pm}^{(normal)}(p\hat{m}_t - pm^*) + \epsilon_t^{m0} \end{cases} \quad (5.4)$$

In effect, there are two instruments (rules) in the DRR during the normal times with each pursuing their own objectives - the standard Taylor rule targets price stability while m_0 feedback rule pursues financial stability. By extending the QE operation to the non-ZLB situation, bond purchase is activated at all times to stabilize the risk premium and facilitate the credit provision. Previous works that investigate whether QE should be generalized to all states include: [Ellison and Tischbirek \(2014\)](#), who embed a stylized financial sector and central bank asset purchase in a New-Keynesian DSGE model and find that bond purchases should be kept in place even after the interest rates normalize; [Quint and Rabanal \(2017\)](#), who use an estimated non-linear DSGE model to show that asset purchases of government and corporate bonds should be used in conjunction with conventional monetary policy, whatever the state of the economy and not just in crises when the ZLB binds. QE is dubbed “unconventional” in the sense that it is only resorted to when the conventional interest rate policy becomes unavailable. Through evaluating the DRR’s stabilizing property, we aim to shed light on whether the unconventional monetary policy should become conventional.

Figure 5.3: Baseline regime (BR) vs. Dual rule regime (DRR) in response to a premium shock ϵ_t^{pm}

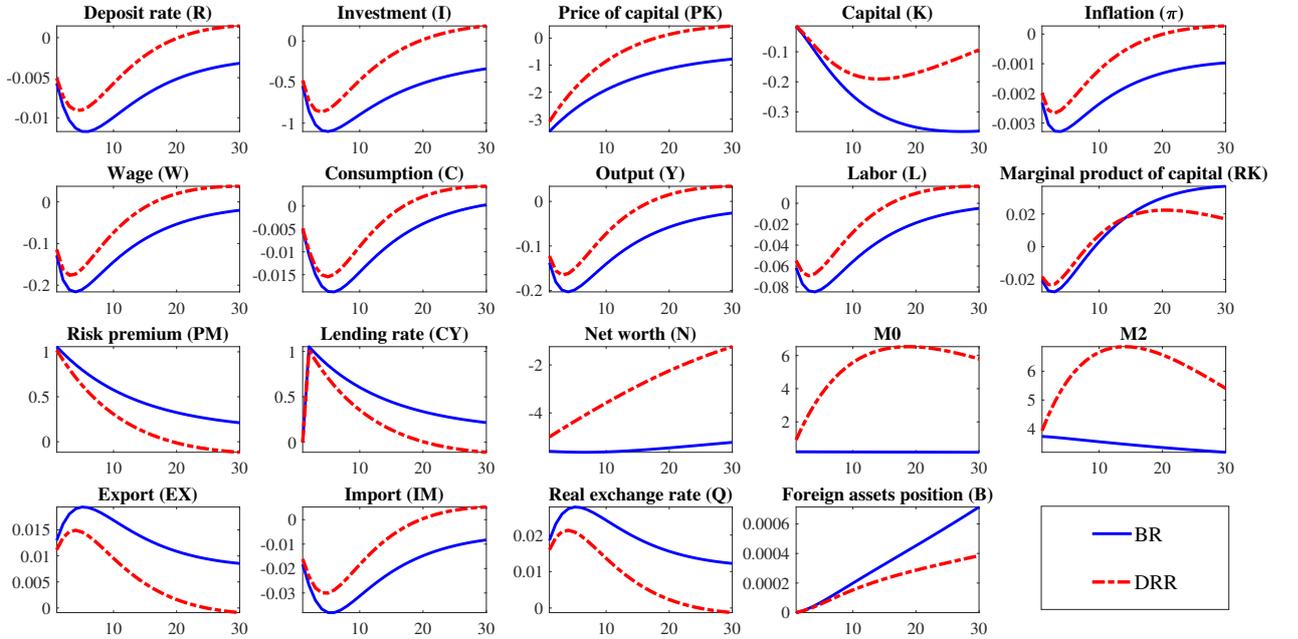


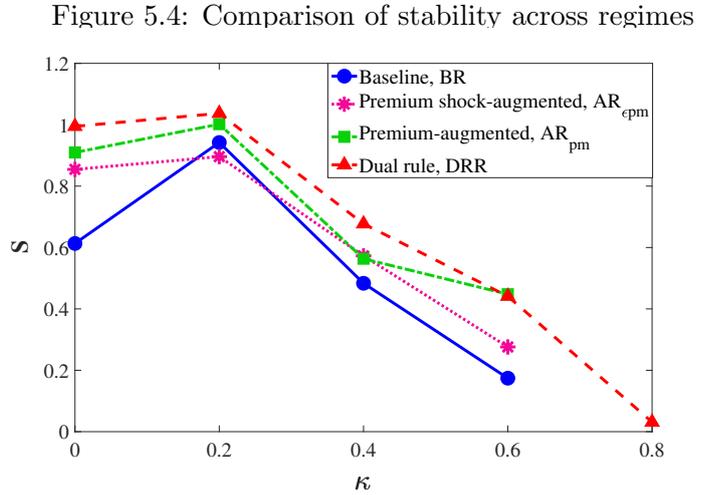
Figure 5.3 compares the IRFs in normal states under the BR (blue solid) and the DRR (red dash-dotted). We can see that the counteractive M0 rule stabilizes not only output but risk premium and investment. The cushioning effect under the DRR also appears to be long lasting; there is increasing differentiation in the variable responses over a 7-year horizon (30 quarters).

5.4 Comparison across monetary regimes

To find a clear ranking of monetary regimes in terms of output stabilization, we conduct 1000 simulations for each of them with increasing regulatory intensity. The coefficients for the alternative monetary regimes are obtained through the grid search.⁸ We assume monetary authorities can act optimally in the sense that they choose the elasticities that minimize the welfare costs. Simulation results are summarised in Table 5.1 and plotted in Figure 5.4.

Table 5.1: Stability across regimes

κ	BR	$AR_{\epsilon pm}$	AR_{pm}	DRR
0	0.6132	0.84545	0.9097	0.9945
0.2	0.9421	0.8961	1.0018	1.0371
0.4	0.4834	0.5728	0.5634	0.6771
0.6	0.1742	0.2760	0.4478	0.4412
0.8	—	—	—	0.0311



From the right panel figure, we find that there is a Laffer curve effect from κ to S for all regimes. When there is moderate regulation, say $\kappa = 0.2$, stability improves compared to the minimum regulation case $\kappa = 0$. Nonetheless, raising κ beyond this optimal level delivers more volatility (instability). The DRR that employs a separate m_0 rule to stabilize the risk premium (credit supply) in both states achieves the best outcome under any regulatory strength. It is followed by the AR_{pm} (premium-augmented regime) and then the $AR_{\epsilon pm}$ (premium shock-augmented regime) which also improve stability relative to the BR, but by smaller margins. All but one regime (DRR), fail to converge with extreme regulation $\kappa = 0.8$. However, before that, all regimes are destabilized already for any $\kappa \geq 0.4$. Some moderate regulation ($\kappa = 0.2$) does contribute to stability for poorly stabilizing monetary regimes such as the BR, but for

⁸ For the AR_{pm} ($AR_{\epsilon pm}$), we perform a three-dimensional grid search over r_p , r_y and r_{pm} ($r_{\epsilon pm}$), and keep the remaining parameters fixed on the basis of mathematical restrictions. The search involves creating a grid for all the parameters to be varied and evaluating the welfare costs for each possible combination. The search algorithm randomly goes through points (combinations) that may or may not improve our objectives. For the DRR, we search $\vartheta_{pm}^{(normal)}$ within the chosen space. The parameter values are summarized in Appendix A (Table A1).

highly stabilizing ones like the DRR, regulation adds little to no stability. In general, the more stabilizing the monetary regime, the less space left for stability improvement via regulation, the more difficult it is for regulators to exploit the situation and justify a huge budget. Note that virtually the same stability was obtained under the BR when $\kappa = 0.2$ and the AR_{pm} when $\kappa = 0$. What this suggests is that stability crucially depends on the choice of the monetary regime. Raising M by adopting a more stabilizing monetary regime shifts the Laffer curve upwards systematically. Hence, the best way for the government to mitigate instability (e.g., frequency, length, and severity of crises) is to select a good monetary regime that systematically enhances the system's resilience to adverse financial shocks. This should be preferable to distorting the economy with regulation which proves not only inefficient but can even undermine stability if posed at levels more than necessary.

Finally, it is worth noting that although both reformed monetary rules and financial regulation are modeled via the premium channel, their working mechanisms are significantly different. The reformed monetary regimes in effect target risk premium around its steady state through a self-adjusting (integral control) mechanism, i.e. they all react to some certain measures of financial distress (e.g., pm_t or ϵ_t^{pm}) and adjust m_0 or r_t to bring the current state closer to the target. This stands in stark contrast to the way regulation distorts the economy by artificially blowing up the premium and its associated error variance.

6 Conclusion

This study examines the re-emergence of an emboldened concept of macroprudential regulation since 2008 and takes issue with it on several fronts. First, departing from the idealized perspective that regulators have the public interest in mind when designing regulatory rules, we argue that it is their private interests that prevail in the regulatory process; as non-elected technocrats, regulators act in their own interests and pursue maximum regulatory power. Second, regulation is assumed to only promote stability up to a certain point, beyond which it undermines stability as the distortions it creates outweigh the stabilizing effect of tighter credit. Finally, at the current juncture, analyses of the effectiveness of macroprudential instruments and how they interface with monetary policy tools are still rather limited.

We resort to an estimated DSGE model for the UK and build on top of it an institutional model whereby we study task allocation between the government and the central bank with two policy tasks. The government officials (politicians) face re-election and choose monetary policy first. Next, they delegate the management of macroprudential policy to self-interested central bankers (technocrats) who utilize the hump-shaped policy constraint and deliver the required stability on the wrong side of the Laffer curve. The resulting abuse of power and redundant regulatory rules lead to systematic deviations from optimality. Using indirect inference testing and estimation, we find a set of coefficients that can generate the observed moments for the UK economy over 1993-

2016. Simulations for various monetary regimes with different regulatory intensity show that in the presence of a well-conducted monetary policy, macroprudential regulation at best contributes little, at worst destabilizes the economy. More importantly, we show that by committing to an extra stabilizing monetary regime which supplements the standard Taylor rule with an additional QE rule to keep the credit condition in check in both states, monetary authorities can stabilize the economy without resorting to excessive regulation.

We attribute the post-crisis sluggish recovery partially to the faulty institutional arrangement and its associated intrusive regulation that prevented the necessary credit growth for recovery. By highlighting the drawbacks intrinsic to the delegation framework, we hope that the findings of our study may offer new insights into bureaucratic delegation and management.

Appendix A - DSGE model coefficients

Table A1: DSGE model coefficients used for simulation

Symbol	Description	Subsample simulations			Stability comparison across regimes			
<i>Parameters obtained via indirect inference estimation or grid search</i>		(93-99)	(00-07)	(08-16)	BR	AR _{pm}	AR _{εpm}	DRR
r_p	Taylor rule response to inflation	2.6459	1.3230	2.6459	2.6459	1.8371	3.0096	2.6459
ρ	Interest rate smoothing	0.6588	0.6588	0.6588	0.6588	0.6588	0.6588	0.6588
r_y	Taylor rule response to output	0.0275	0.0138	0.0275	0.0275	0.0271	0.0364	0.0275
$r_{\Delta y}$	Taylor rule response to changes in output	0.0219	0.0219	0.0219	0.0219	0.0219	0.0219	0.0219
ξ_p	Degree of Calvo price stickiness	0.9463	0.9463	0.9463	0.9463	0.9463	0.9463	0.9463
ξ_w	Degree of Calvo wage stickiness	0.5696	0.5696	0.5696	0.5696	0.5696	0.5696	0.5696
ι_p	Degree of indexation to past inflation	0.1603	0.1603	0.1603	0.1603	0.1613	0.1603	0.1603
ι_w	Degree of indexation to past wages	0.3687	0.3687	0.3687	0.3687	0.3687	0.3687	0.3687
ω_{NK}^p	Proportion of sticky prices in hybrid price setting	0.0969	0.0969	0.0969	0.0969	0.0969	0.0969	0.0969
ω_{NK}^w	Proportion of sticky wages in hybrid wage setting	0.4599	0.4599	0.4599	0.4599	0.4599	0.4599	0.4599
λ	Degree of external habit formation in consumption	0.7761	0.7761	0.7761	0.7761	0.7761	0.7761	0.7761
φ	Elasticity of investment adjustment cost	6.9538	6.9538	6.9538	6.9538	6.9538	6.9538	6.9538
ψ	Elasticity of capital utilization cost to capital inputs	0.1145	0.1145	0.1145	0.1145	0.1145	0.1145	0.1145
ϕ_p	One plus the share of fixed costs in production	1.5876	1.5876	1.5876	1.5876	1.5876	1.5876	1.5876
σ_c	Coefficient of relative risk aversion	1.6347	1.6347	1.6347	1.6347	1.6347	1.6347	1.6347
σ_L	Elasticity of labor supply to real wage	2.4533	2.4533	2.4533	2.4533	2.4533	2.4533	2.4533
α	Share of capital in production	0.1961	0.1961	0.1961	0.1961	0.1961	0.1961	0.1961
χ	Elasticity of premium to leverage ratio	0.0287	0.0287	0.0287	0.0287	0.0287	0.0287	0.0287
ϑ	Elasticity of premium to M0 via QE	0.0440	0.0440	0.0440	0.0440	0.0440	0.0440	0.0440
ϑ_{m2}	Elasticity of M0 to M2 (normal state)	0.0501	0.0501	—	0.0501	0.0501	0.0501	—
$\vartheta_{pm}^{(crisis)}$	Elasticity of M0 to premium (crisis state)	0.0586	0.0586	0.0586	0.0586	0.0586	0.0586	0.0586
r_{pm}	Taylor rule response to premium (normal state)	—	—	—	—	0.0414	—	—
$r_{\epsilon pm}$	Taylor rule response to premium shock (normal state)	—	—	—	—	—	0.0514	—
$\vartheta_{pm}^{(normal)}$	Elasticity of M0 to premium (normal state)	—	—	0.4857	—	—	—	0.4857
<i>Parameters calibrated after previous studies</i>								
β	Quarterly discount rate	0.99	0.99	0.99	0.99	0.99	0.99	0.99
δ	Quarterly depreciation rate	0.025	0.025	0.025	0.025	0.025	0.025	0.025
γ	Quarterly trend growth rate	1.004	1.004	1.004	1.004	1.004	1.004	1.004
θ	Survival rate of entrepreneurs	0.97	0.97	0.97	0.97	0.97	0.97	0.97
ϵ_p	Kimball aggregator curvature in the goods market	10	10	10	10	10	10	10
ϵ_w	Kimball aggregator curvature in the labor market	10	10	10	10	10	10	10
σ	Elasticity of substitution between home and foreign produced goods	1	1	1	1	1	1	1
σ^F	Foreign equivalent of σ	0.7	0.7	0.7	0.7	0.7	0.7	0.7
ω	Weight of home-produced goods in consumption bundle	0.7	0.7	0.7	0.7	0.7	0.7	0.7
ω^F	Foreign equivalent of ω	0.7	0.7	0.7	0.7	0.7	0.7	0.7

Appendix B - DSGE model list (log-linearised)

Consumption Euler equation:

$$\hat{c}_t = \left(\frac{\frac{\lambda}{\gamma}}{1 + \frac{\lambda}{\gamma}} \right) \hat{c}_{t-1} + \left(\frac{1}{1 + \frac{\lambda}{\gamma}} \right) \mathbb{E}_t \hat{c}_{t+1} + \left[\frac{(\sigma_c - 1) \frac{W_*^h L_*}{C_*}}{\left(1 + \frac{\lambda}{\gamma}\right) \sigma_c} \right] \left(\hat{l}_t - \mathbb{E}_t \hat{l}_{t+1} \right) - \left[\frac{1 - \frac{\lambda}{\gamma}}{\left(1 + \frac{\lambda}{\gamma}\right) \sigma_c} \right] \left(\hat{r}_t - \mathbb{E}_t \hat{\pi}_{t+1} + \epsilon_t^b \right) \quad (\text{B1})$$

Investment Euler equation:

$$\hat{i}_t = \left(\frac{1}{1 + \beta \gamma^{1-\sigma_c}} \right) \hat{i}_{t-1} + \left(\frac{\beta \gamma^{(1-\sigma_c)}}{1 + \beta \gamma^{(1-\sigma_c)}} \right) \mathbb{E}_t \hat{i}_{t+1} + \left(\frac{1}{(1 + \beta \gamma^{(1-\sigma_c)}) \gamma^2 \varphi} \right) \hat{p} \hat{k}_t + \epsilon_t^i \quad (\text{B2})$$

Capital arbitrage condition:

$$\hat{p} \hat{k}_t = \left(\frac{1 - \delta}{1 - \delta + R_*^k} \right) \mathbb{E}_t \hat{p} \hat{k}_{t+1} + \left(\frac{R_*^k}{1 - \delta + R_*^k} \right) \mathbb{E}_t \hat{r} \hat{k}_{t+1} - \mathbb{E}_t \hat{c} y_{t+1} \quad (\text{B3})$$

Capital stock evolves according to:

$$\hat{k}_t = \left(\frac{1 - \delta}{\gamma} \right) \hat{k}_{t-1} + \left(1 - \frac{1 - \delta}{\gamma} \right) \hat{i}_t + \left[\left(1 - \frac{1 - \delta}{\gamma} \right) \left(1 + \beta \gamma^{(1-\sigma_c)} \right) \right] \gamma^2 \varphi \epsilon_t^i \quad (\text{B4})$$

Output is produced using capital and labor service:

$$\hat{y}_t = \phi_p \left[\alpha \hat{k}_{t-1} + \alpha \left(\frac{1 - \psi}{\psi} \right) \hat{r} \hat{k}_t + (1 - \alpha) \hat{l}_t + \epsilon_t^a \right] \quad (\text{B5})$$

Cost minimization yields the demand for labor:

$$\hat{l}_t = \hat{r} \hat{k}_t - \hat{w}_t + \hat{k}_t \quad (\text{B6})$$

Entrepreneurs' net worth evolves according to:

$$\hat{n}_t = \frac{K}{N} (\hat{c} y_t - \mathbb{E}_{t-1} \hat{c} y_t) + \mathbb{E}_{t-1} \hat{c} y_t + \theta \hat{n}_{t-1} + \epsilon_t^n \quad (\text{B7})$$

Entrepreneurs' consumption equals their net worth:

$$\hat{c}_t^e = \hat{n}_t \quad (\text{B8})$$

Hybrid price setting is the weighted average of corresponding NK and NC equations:

$$\hat{r}k_t = \omega_{NK}^p \left\{ \frac{\left(\frac{\iota_p}{1+\beta\gamma^{(1-\sigma_c)\iota_p}} \right) \hat{\pi}_{t-1} + \left(\frac{\beta\gamma^{(1-\sigma_c)}}{1+\beta\gamma^{(1-\sigma_c)\iota_p}} \right) E_t \hat{\pi}_{t+1} - \hat{\pi}_t + \epsilon_t^p}{-\alpha \left(\frac{1}{1+\beta\gamma^{(1-\sigma_c)\iota_p}} \right) \frac{(1-\beta\gamma^{(1-\sigma_c)\xi_p})(1-\xi_p)}{\xi_p((\phi_p-1)\epsilon_p+1)}} + \frac{\alpha-1}{\alpha} \hat{w}_t - \frac{\epsilon_t^a}{\alpha} \right\} + (1-\omega_{NK}^p) \left\{ \frac{(\alpha-1)\hat{w}_t + \epsilon_t^a}{\alpha} \right\} \quad (\text{B9})$$

Similarly, hybrid wage setting is the weighted average of corresponding NK and NC equations:

$$\hat{w}_t = \omega_{NK}^w \left\{ \left(\frac{1}{1+\beta\gamma^{(1-\sigma_c)}} \right) \hat{w}_{t-1} + \left(\frac{\beta\gamma^{(1-\sigma_c)}}{1+\beta\gamma^{(1-\sigma_c)}} \right) \left(\mathbb{E}_t \hat{w}_{t+1} + \mathbb{E}_t \hat{\pi}_{t+1} \right) - \left(\frac{1+\beta\gamma^{(1-\sigma_c)\iota_w}}{1+\beta\gamma^{(1-\sigma_c)}} \right) \hat{\pi}_t + \left(\frac{\iota_w}{1+\beta\gamma^{(1-\sigma_c)}} \right) \hat{\pi}_{t-1} - \left(\frac{1}{1+\beta\gamma^{(1-\sigma_c)}} \right) \left[\frac{(1-\beta\gamma^{(1-\sigma_c)\xi_w})(1-\xi_w)}{\xi_w((\phi_w-1)\epsilon_w+1)} \right] \left(\hat{w}_t - \sigma_l \hat{l}_t - \frac{1}{1-\frac{\lambda}{\gamma}} \left(\hat{c}_t - \frac{\lambda}{\gamma} \hat{c}_{t-1} \right) \right) + \epsilon_t^{wnk} \right\} + (1-\omega_{NK}^w) \left\{ \sigma_l \hat{l}_t + \left(\frac{1}{1-\frac{\lambda}{\gamma}} \right) \left(\hat{c}_t - \frac{\lambda}{\gamma} \hat{c}_{t-1} \right) + \epsilon_t^{wnc} \right\} \quad (\text{B10})$$

Monetary policy: for subsamples 1 and 2, it switches between [\(B11a\)](#) and [\(B11b\)](#):

$$\text{BR} = \begin{cases} \text{For } r_t > 0.025 \\ \text{(Normal state)} \end{cases} \begin{cases} \hat{r}_t = \rho \hat{r}_{t-1} + (1-\rho)(r_p \hat{\pi}_t + r_y \hat{y}_t) + r_{\Delta y}(\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \\ \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{m_2}(\hat{m}_t^2 - \hat{m}_{t-1}^2) + \epsilon_t^{m0} \\ \hat{m}_t^2 = \left(1 - \frac{M0}{M2} + \frac{N}{M2}\right) \hat{k}_t + \frac{M0}{M2} \hat{m}_t^0 - \frac{N}{M2} \hat{n}_t \end{cases} \quad (\text{B11a})$$

$$\begin{cases} \text{For } r_t \leq 0.025 \\ \text{(Crisis state)} \end{cases} \begin{cases} \hat{r}_t = 0.025 \\ \hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{pm}^{(crisis)}(p\hat{m}_t - pm^*) + \epsilon_t^{m0} \end{cases} \quad (\text{B11b})$$

For Subsample 3 where QE is activated even in the normal state to stabilize the credit supply, we replace the last two equations of [\(B11a\)](#) with:

$$\hat{m}_t^0 - \hat{m}_{t-1}^0 = \vartheta_{pm}^{(normal)}(p\hat{m}_t - pm^*) + \epsilon_t^{m0} \quad (\text{B12})$$

Reformed Monetary regimes: for the AR_{pm} , the Taylor rule in the normal state [\(B11a\)](#) becomes:

$$\hat{r}_t = \rho \hat{r}_{t_1} + (1 - \rho)(r_y \hat{\pi}_t + r_y \hat{y}_t - r_{pm} p \hat{m}_t) + r_{\Delta_y} (\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \quad (\text{B13})$$

For the AR_{epm} , the Taylor rule in the normal state (B11a) becomes:

$$\hat{r}_t = \rho \hat{r}_{t_1} + (1 - \rho)(r_p \hat{\pi}_t + r_y \hat{y}_t - r_{epm} \epsilon_t^{pm}) + r_{\Delta_y} (\hat{y}_t - \hat{y}_{t-1}) + \epsilon_t^r \quad (\text{B14})$$

For the DRR, the specification for the normal state is the same as in Subsample 3 simulation.

Macroprudential policy: financial regulation targets premium with the strength of regulatory intensity governed by κ :

$$pm_t = \left(\frac{1}{1 - \kappa \zeta} \right) \left[\chi (p \hat{k}_t + \hat{k}_t - \hat{n}_t) - \vartheta \hat{m}_t^0 \right] + \left(\frac{1}{1 - \kappa \zeta} \right) [\kappa^2 + 10\kappa + 1] \cdot \epsilon_t^{pm} \quad (\text{B15})$$

Foreign economy sectors: we extend the model in Le et al. (2016) to a small open economy setting by incorporating (B16), (B17), (B18) and (B19) to the system. Aggregate resource constraint is modified to (B20) to account for the trade with the rest of world. Real exchange rate q_t is defined as the quantity of UK goods and services that can be exchanged for one unit of foreign goods and services, so that a rise in q_t corresponds to a domestic currency depreciation. r_t^f , π_t^f and c_t^f denote foreign nominal deposit rate, foreign inflation and foreign consumption, respectively. Variables in block capitals without time subscripts are steady states.

Import demand:

$$\hat{im}_t = \sigma \log(1 - \omega) + \hat{c}_t - \sigma \hat{q}_t + \epsilon_t^{im} \quad (\text{B16})$$

Export demand:

$$\hat{ex}_t = \sigma^F \log(1 - \omega^F) + \hat{c}_t^f + \sigma^F \hat{q}_t + \epsilon_t^{ex} \quad (\text{B17})$$

Movement in real exchange rate satisfies the uncovered interest rate parity (UIRP):

$$(\hat{r}_t - \mathbb{E}_t \hat{\pi}_{t+1}) - (\hat{r}_t^f - \mathbb{E}_t \hat{\pi}_{t+1}^f) = \mathbb{E}_t \hat{q}_{t+1} - \hat{q}_t \quad (\text{B18})$$

Evolution of foreign bonds:

$$\hat{b}_t^f = (1 + \hat{r}_t^f) \hat{b}_{t-1}^f + \frac{EX}{Y} (\hat{ex}_{t-1} - \hat{q}_{t-1}) - \frac{IM}{Y} \hat{im}_{t-1} \quad (\text{B19})$$

Aggregate resource constraint:

$$\hat{y}_t = \frac{C}{Y} \hat{c}_t + \frac{I}{Y} \hat{i}_t + \left(R_*^k k_y \frac{1 - \psi}{\psi} \right) \hat{r} \hat{k}_t + \frac{C^e}{Y} \hat{c}_t^e + \frac{EX}{Y} \hat{ex}_t - \frac{IM}{Y} \hat{im}_t + \epsilon_t^g \quad (\text{B20})$$

Stochastic processes:

Government spending shock: $\epsilon_t^g = \rho_g \epsilon_{t-1}^g + \eta_t^g + \rho_{ga} \eta_t^a$	Preference shock: $\epsilon_t^b = \rho_b \epsilon_{t-1}^b + \eta_t^b$
Investment-specific shock: $\epsilon_t^i = \rho_i \epsilon_{t-1}^i + \eta_t^i$	Taylor rule shock: $\epsilon_t^r = \rho_r \epsilon_{t-1}^r + \eta_t^r$
Productivity shock: $\epsilon_t^a = \epsilon_{t-1}^a + \rho_a (\epsilon_{t-1}^a - \epsilon_{t-2}^a) + \eta_t^a$	Price mark-up shock: $\epsilon_t^p = \rho_p \epsilon_{t-1}^p + \eta_t^p$
NK wage mark-up shock: $\epsilon_t^{wnk} = \rho_{wnk} \epsilon_{t-1}^{wnk} + \eta_t^{wnk}$	NC wage mark-up shock: $\epsilon_t^{wnc} = \rho_{wnc} \epsilon_{t-1}^{wnc} + \eta_t^{wnc}$
Risk premium shock: $\epsilon_t^{pm} = \rho_{pm} \epsilon_{t-1}^{pm} + \eta_t^{pm}$	Net worth shock: $\epsilon_t^n = \rho_n \epsilon_{t-1}^n + \eta_t^n$
M0 shock: $\epsilon_t^{m0} = \rho_{m0} \epsilon_{t-1}^{m0} + \eta_t^{m0}$	Export demand shock: $\epsilon_t^{ex} = \rho_{ex} \epsilon_{t-1}^{ex} + \eta_t^{ex}$
Import demand shock: $\epsilon_t^{im} = \rho_{im} \epsilon_{t-1}^{im} + \eta_t^{im}$	Foreign interest rate shock: $\epsilon_t^{rf} = \rho_{rf} \epsilon_{t-1}^{rf} + \eta_t^{rf}$
Foreign consumption shock: $\epsilon_t^{cf} = \rho_{cf} \epsilon_{t-1}^{cf} + \eta_t^{cf}$	

References

- [1] Alesina, A. and Tabellini, G. (2008). Bureaucrats or politicians? part ii: Multiple policy tasks. *Journal of Public Economics*, 92(3-4):426–447.
- [2] Altunbas, Y., Binici, M., and Gambacorta, L. (2018). Macroprudential policy and bank risk. *Journal of International Money and Finance*, 81:203–220.
- [3] Andries, A. M., Melnic, F., and Nistor Mutu, S. (2017). Effects of macroprudential policy on systemic risk and bank risk taking. *Czech Journal of Economics and Finance, Forthcoming*.
- [4] Badarau, C. and Popescu, A. (2014). Monetary policy and credit cycles: A dsge analysis. *Economic Modelling*, 42:301–312.
- [5] Barnett, A. and Thomas, R. (2014). Has weak lending and activity in the uk been driven by credit supply shocks? *The Manchester School*, 82:60–89.
- [6] Bean, C., Paustian, M., Penalver, A., Taylor, T., et al. (2010). Monetary policy after the fall. *Macroeconomic Challenges: The Decade Ahead*, pages 26–28.
- [7] Berger, A. N., Herring, R. J., and Szegö, G. P. (1995). The role of capital in financial institutions. *Journal of Banking & Finance*, 19(3-4):393–430.
- [8] Bernanke, B. S. (2010). Central bank independence, transparency, and accountability. In *Speech at the Institute for Monetary and Economic Studies International Conference, Bank of Japan, Tokyo, Japan, May*, volume 25.
- [9] Bernanke, B. S., Gertler, M., and Gilchrist, S. (1999). The financial accelerator in a quantitative business cycle framework. *Handbook of macroeconomics*, 1:1341–1393.
- [10] Besanko, D. and Kanatas, G. (1996). The regulation of bank capital: Do capital standards promote bank safety? *Journal of financial intermediation*, 5(2):160–183.

- [11] Blum, J. (1999). Do capital adequacy requirements reduce risks in banking? *Journal of Banking & Finance*, 23(5):755–771.
- [12] Brunnermeier, M. K. and Sannikov, Y. (2014). A macroeconomic model with a financial sector. *American Economic Review*, 104(2):379–421.
- [13] Brunnermeier, M. K. and Sannikov, Y. (2016). The i theory of money. Technical report, National Bureau of Economic Research.
- [14] Buchanan, J. M. (1984). A sketch of positive public choice theory and its normative implications. *The Theory of Public Choice-II*, page 11.
- [15] Calem, P. and Rob, R. (1999). The impact of capital-based regulation on bank risk-taking. *Journal of Financial Intermediation*, 8(4):317–352.
- [16] Carrillo, J. A., Mendoza, E. G., Nuguer, V., and Roldán-Peña, J. (2017). Tight money-tight credit: coordination failure in the conduct of monetary and financial policies. Technical report, National Bureau of Economic Research.
- [17] Clerc, L., Derviz, A., Mendicino, C., Moyen, S., Nikolov, K., Stracca, L., Suarez, J., and Vardoulakis, A. (2014). Capital regulation in a macroeconomic model with three layers of default.
- [18] Curdia, V. and Woodford, M. (2010). Credit spreads and monetary policy. *Journal of Money, credit and Banking*, 42:3–35.
- [19] Demirgüç-Kunt, A. and Detragiache, E. (2002). Does deposit insurance increase banking system stability? an empirical investigation. *Journal of monetary economics*, 49(7):1373–1406.
- [20] Ellison, M. and Tischbirek, A. (2014). Unconventional government debt purchases as a supplement to conventional monetary policy. *Journal of Economic Dynamics and Control*, 43:199–217.
- [21] Ezer, M. (2019). The effectiveness of macroprudential policy on bank risk. Technical report, Mimeo.
- [22] Fischer, S. (2017). The independent bank of england–20 years on: a speech at “20 years on, 20 years on” a conference sponsored by the bank of england, london, england, september 28, 2017. Technical report, Board of Governors of the Federal Reserve System (US).
- [23] Furlong, F. T. and Keeley, M. C. (1989). Capital regulation and bank risk-taking: A note. *Journal of banking & finance*, 13(6):883–891.
- [24] Gertler, M. and Gilchrist, S. (2018). What happened: Financial factors in the great recession. *Journal of Economic Perspectives*, 32(3):3–30.

- [25] Gilchrist, S. and Zakrajšek, E. (2012). Credit supply shocks and economic activity in a financial accelerator model. *Rethinking the Financial Crisis*, 1:37–72.
- [26] Gropp, R. and Vesala, J. (2004). Deposit insurance, moral hazard and market monitoring. *Review of Finance*, 8(4):571–602.
- [27] Huang, J. (2018). Banking and shadow banking. *Journal of Economic Theory*, 178:124–152.
- [28] Le, V. P. M., Meenagh, D., and Minford, P. (2016). Monetarism rides again? us monetary policy in a world of quantitative easing. *Journal of International Financial Markets, Institutions and Money*, 44:85–102.
- [29] Le, V. P. M., Meenagh, D., and Minford, P. (2018). Financial stability: To regulate or not? a public choice inquiry. *Journal of International Financial Markets, Institutions and Money*, 57:127–140.
- [30] Le, V. P. M., Meenagh, D., Minford, P., and Wickens, M. (2011). How much nominal rigidity is there in the us economy? testing a new keynesian dsge model using indirect inference. *Journal of Economic Dynamics and Control*, 35(12):2078–2104.
- [31] Luo, D., Mariscal, I. B.-F., and Howells, P. (2011). The effect of monetary policy on investors’ risk perception: Evidence from the uk and germany.
- [32] Minford, P., Theodoridis, K., and Meenagh, D. (2009). Testing a model of the uk by the method of indirect inference. *Open Economies Review*, 20(2):265–291.
- [33] Niskanen, W. A. (1975). Bureaucrats and politicians. *The journal of law and Economics*, 18(3):617–643.
- [34] Peltzman, S. (1976). Toward a more general theory of regulation. *The Journal of Law and Economics*, 19(2):211–240.
- [35] Quint, M. D. and Rabanal, M. P. (2017). *Should Unconventional Monetary Policies Become Conventional?* International Monetary Fund.
- [36] Rubio, M. and Yao, F. (2020). Bank capital, financial stability and basel regulation in a low interest-rate environment. *International Review of Economics & Finance*.
- [37] Smets, F. and Wouters, R. (2007). Shocks and frictions in us business cycles: A bayesian dsge approach. *American economic review*, 97(3):586–606.
- [38] Smith Jr, A. A. (1993). Estimating nonlinear time-series models using simulated vector autoregressions. *Journal of Applied Econometrics*, 8(S1):S63–S84.

- [39] Stigler, G. J. (1971). The theory of economic regulation. *The Bell journal of economics and management science*, pages 3–21.
- [40] Taylor, J. B. (2016). *Policy Stability and Economic Growth—Lessons from the Great Recession: Lessons from the Great Recession*. London Publishing Partnership.
- [41] Taylor, J. B. et al. (2008). Monetary policy and the state of the economy. *testimony before the Committee on Financial Services, US House of Representatives*, 26.
- [42] Yellen, J. L. (2011). Macroprudential supervision and monetary policy in the post-crisis world. *Business Economics*, 46(1):3–12.